PUBLIC ATTITUDES TOWARD GEOLOGICAL DISPOSAL OF CARBON DIOXIDE IN CANADA

Final Report

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Executive Summary

Geological disposal of carbon dioxide (GDC) is a technology that has been used in the oil and gas industry for decades as part of enhanced oil recovery (EOR) and is now being considered for a significant role in Canada's climate change strategy. However, the public's likely response to this is unknown, and politicians may be reluctant to proceed unless they are assured that the public will accept the technology and that its implementation will be politically feasible. This research attempted to shed light on these questions by investigating the public's perceptions of the benefits and risks of GDC and the likely determinants of public opinion.

Data was collected in two phases: first through focus groups, and subsequently through a national survey. Focus groups were run with Canadians in Toronto and Edmonton in August 2004 in order to understand the likely range of attitudes and concerns about the technology, and to gather more in-depth perspectives than possible through the survey. The information obtained from the focus groups was then used to design a survey for administration to a much larger sample of Canadians. An Internet-based survey was administered in March 2005 to a representative Canadian survey sample that was recruited by a market research firm. The survey included a number of questions about climate change and GDC as well as a discrete choice experiment. It was administered to 1,967 Canadians, with the Alberta and Saskatchewan sub-sample over-weighted in order to allow for statistically significant analysis of responses from this geographic area.

The results showed that a strong majority of Canadians believe that climate change is occurring and some action should be taken to address it. However, climate change was ranked very low in importance compared to other national issues, and was the lowest ranked environmental issue. Knowledge of GDC was low, although it was higher than in the United States. The vast majority of respondents who had heard of GDC could not correctly identify what environmental problem it was meant to address.

The most important benefits of GDC were seen to be its usefulness as a bridging technology while long-term climate change solutions are developed, the potential for its use as part of carbon dioxide (CO_2)-based EOR, and its potential to reduce greenhouse gas (GHG) emissions faster and cheaper than alternatives. However, the risks were considered more important than the benefits, with the public most concerned about unknown future impacts, contamination of groundwater, the risk of a CO_2 leak, and harm to plants and animals.

Overall, respondents across Canada were slightly supportive of GDC development in Canada. They perceived the technology as having a net positive impact on the environment, and believed that GDC was less risky than normal oil and gas industry operations, nuclear power, or coal-burning power plants, all of which are extensively used in Canada. Over half of respondents would likely use GDC in a climate change strategy, while only a quarter of respondents would likely not include it. However, GDC was much less popular than energy efficiency and renewable energy alternatives, and it

will have to be used in combination with these technologies in order to retain public support.

Those who opposed GDC were generally concerned about the risks, rather than fundamentally opposed to the technology, indicating that their opinions may change depending upon how GDC is managed and communicated to the public. More information about the technology; involvement of the federal government, independent experts and non-governmental organizations (NGOs) in management and monitoring; no reduction in spending on renewable energy and energy efficiency; and strong regulation and monitoring would all reduce opposition to GDC amongst the majority of those opposed. In addition, the extent to which GDC is accepted and used in other countries and the media's portrayal of GDC can shift Canadian public attitudes toward the technology.

Linear multiple regression analysis was used to identify the determinants of Canadians' support for GDC. However, the explanatory power of the models was low, likely because the technology was new to most respondents, and their opinions are not yet fully formed. While this does not diminish the validity of the opinions expressed, many of the *determinants* of the public's final opinions could not be identified. Those determinants that could be measured showed that support for GDC was proportional to respondents' perception of the seriousness of climate change; low belief in climate change led to low support for GDC, while a high importance placed on climate change corresponded with higher support for GDC.

Based on the results of the focus groups and survey, a number of policy recommendations are made. Public education about climate change is critical, as it is the key determinant of support for GDC. Public outreach about GDC should focus on its role in addressing the threat of climate change and provide more information about GDC, the low probability of negative effects, the extent to which the technology has been used historically and around the world, and the benefits of its use in EOR. Proactive engagement of the media will help to avoid the dissemination of faulty and/or negative information, increasing public support for the technology. GDC must be strictly regulated and monitored, and the federal or provincial governments should take an active role in management of the technology, in conjunction with independent experts and NGOs. Finally, support for GDC will be higher if it is used aggressively to reduce GHG emissions, rather than targeting a small share of Canada's GHG reduction requirements, as long as this isn't done at the expense of energy efficiency and renewable energy programs.

Overall, this research showed that the public is mildly supportive of GDC, and if the policy recommendations are implemented, then public support could increase significantly. GDC is seen as less risky than many other commonly used energy technologies, including normal oil and gas industry operations. This should provide confidence to decision-makers that large-scale GDC development will likely be both publicly and politically acceptable.

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Introduction

As Canada seeks to reduce its greenhouse gas (GHG) emissions, one option under development is the capture of carbon dioxide (CO_2) from large stationary sources (such as natural gas processing and petroleum refining plants in the near term and electricity generating stations in the longer term) and the disposal of this CO_2 underground in deep geological formations. Many suitable disposal sites exist in Western Canada, including depleted oil and gas reservoirs and unmineable coalbeds (with associated benefits for enhanced resource recovery) and deep saline aquifers. Geological disposal of carbon dioxide (GDC) is expected to become one of the least expensive options for mitigation of GHG emissions in Canada, and may enable a much faster reduction in emissions than possible through alternatives such as renewable energy development, energy efficiency or lifestyle changes.

Significant research is being done to understand the technical issues involved in developing GDC in Canada. However, limited research has been done to date on the acceptability of this technology to Canadians. GDC has associated local risks, and it will be important to gauge Canadians' views as to the relative desirability of this approach for reducing GHG emissions. Public acceptability is an indicator of GDC's political and commercial feasibility, which will be required for significant expansion of the technology in Canada.

This research project was designed to fill this knowledge gap. The key research questions were as follows:

1. Identify the public's state of knowledge about GDC.
2. Identify and prioritize any concerns that the public has about GDC.
3. Identify and prioritize the reasons for public support of GDC.
4. Separate and identify the opposition stemming from concern about the *risks* of GDC from *fundamental* opposition to GDC as the wrong solution to the climate change problem
5. Identify and understand some of the features that might determine the degree of public support for GDC as a GHG mitigation measure in Canada.
6. Determine how the presentation of positive (benefit-focused) media information versus negative (risk-focused) media information about GDC impacts support for the technology.
7. Determine how attitudes toward GDC differ between residents of Alberta and Saskatchewan, where most of the disposal will take place, and residents living in other areas of Canada.

Because such limited information was available about the public's likely response to GDC, the first data collection step was to run focus groups with Canadians in order to understand the likely range of attitudes about the technology, and to gather more in-depth perspectives than possible through the survey. Focus groups were run in both Toronto and Edmonton, with 20 participants in total, in order to identify attitudinal differences

between the two geographic regions. The information obtained from the focus groups was then used to design a survey for administration to a much larger sample of Canadians.

An Internet-based survey was designed in order to enable a larger number of Canadians to be surveyed at a significantly lower cost than permitted by an in-person, mail, or telephone survey. A market research firm was hired to recruit a representative survey sample. The survey was administered to 1,967 Canadians, with the Alberta and Saskatchewan sub-sample over-weighted in order to allow for statistically significant analyses of both geographic segments.

A variety of different terms are used in the literature as alternatives to 'geological disposal of CO_2'. 'Geological storage of CO_2' and 'CO_2 storage' are other common terms, and were used in the focus groups. However, the term geological disposal of CO_2 (GDC) was selected for use in the survey and in subsequent reports. Research conducted in the United States shows that the public understands that the goal of this technology is technically disposal of CO_2, rather than storage of CO_2 (which implies later removal and use), and that people gravitate toward 'disposal'-related terms when describing the technology (Palmgren 2004).

FOCUS GROUPS

Methodology

Focus groups were held in Toronto, Ontario on August 30th, 2004, and in Edmonton, Alberta on August 31st, 2004. The Toronto focus group was held in a meeting room at Metro Hall, a municipal building in downtown Toronto, and the Edmonton focus group was held in a meeting room at the Inn on 7th, a hotel in downtown Edmonton.

Participants in the focus groups were recruited predominantly through random digit telephone dialling, in accordance with recommended industry practice. A random number generator was created in Microsoft Excel, and used to generate seven-digit potential telephone numbers, starting with any number other than one. The person answering the phone was given a short introduction to the focus group, and offered $50 in compensation, dinner, and the opportunity to contribute to an important area of public policy in return for their participation. If they expressed interest in hearing more, several questions were asked in order to ascertain the participant's eligibility, ensure that a broad cross-section of society would be represented at the focus groups, and determine the participant's background knowledge about GDC. Participants were asked about their familiarity with five environmental issues, including GDC, in order to obtain this information without revealing the topic of the focus group to participants. Eligible participants were then given more information about the focus group, and received a reminder phone call the evening before. The script used for telephone recruiting is provided in Appendix A.

In Toronto the randomly generated number was preceded by 416, the predominant area code for the City of Toronto. The 647 area code is very new, sparsely distributed, and used mostly for cellular phones, so it was not included.

Between Sunday, August 19th and Tuesday, August 21st, 2004, 294 Toronto numbers were called. Messages were left on answering machines with the key details and contact information. Of the 294 phone calls made, only five participants were recruited, two of whom responded to messages left on their answering machines. In general, random telephone recruitment was unsuccessful in Toronto, both because a high proportion of numbers generated were not in service, and because participants were very unresponsive to telephone recruitment, perhaps due to the large number of telemarketing phone calls that are made to Toronto residents. The breakdown of responses is provided in Table 1.

Table 1 - Responses by Category to Toronto Random Digit Telephone Dialling

Not in Service	136
Left Message	54
No Answer	33
Not Interested	26
Line Busy	19
Fax Number	8
Could Not Make the Date	6
Confirmed Attendance	**5**
Pager Number	4
English Not Good Enough to Participate	3

Due to the low response to random telephone digit dialling, the remaining Toronto participants were recruited through a convenience sample of passers-by in the Metro Hall concourse between 5 pm and 6 pm on Tuesday, August 24th, 2004. This location is part of the underground path to the St. Andrew subway station in downtown Toronto, and is a confluence for people from the government and office buildings and shopping concourses in the area. It is also very close to the location where the focus group was held, so accessibility issues were not likely to be a concern for people recruited in this area. Passers-by were stopped and asked if they had a moment, and were then invited to participate in the focus group. Passers-by were selected in order to balance the composition of the focus group by age, gender, and ethnic diversity. The response was excellent, and within one hour eight participants were recruited. This method is highly recommended for focus groups in the Toronto area, when funds to hire a market research agency to perform telephone recruitment are not available. Although not entirely random, efforts can be taken to obtain a representative group. Additionally, a completely random group is not necessary, as the goal of the focus groups is to determine the range and general direction of opinions that may be held by the population as a whole, and not to obtain results for statistical analysis or for extrapolation to the general population.

In Edmonton the random number generator was also used to create a list of seven-digit phone numbers to call. All numbers were preceded by the 780 area code. Due to the smaller population there was a much higher percentage of not-in-service numbers than in Toronto. As a result, based on the results of the first 145 calls, the prefixes (first three numbers of each telephone number) that appeared to be in service were identified, and then cycled through, using the random number generator to generate four additional digits to conclude each number. 117 additional calls were made from the new list. The not-in-service percentage was reduced from 72.4% to 36.8%, dramatically increasing the efficiency of the recruiting effort.

Calling to recruit participants for the Edmonton focus groups was done between Sunday August 22nd and Wednesday August 25th, 2004. Ten participants were recruited by random digit telephone dialling from the 262 calls made. Two additional participants were recruited directly by Alberta Environment in order to fill the focus group. The results of the calling are reported in Table 2.

Table 2 - Responses by Category to Edmonton Random Digit Telephone Dialling

Not in Service	148
Left Message	44
Not Interested	23
No Answer	19
Could Not Make the Date	10
Confirmed Attendance	**10**
Line Busy	5
Fax Number	2
English Not Good Enough to Participate	1

Twelve participants were recruited in each city, with the expectation that 9-10 participants would actually attend. Actual attendance in Toronto was eleven (one male cancelled the day before), and nine in Edmonton (two female participants did not attend, and one female participant mistakenly went to a different location).

Both focus groups were moderated by Jacqueline Sharp. Anne-Marie Thompson (Environment Canada) assisted with the Toronto focus group and Christeen Finzel (Alberta Environment) assisted with the Edmonton focus group. The focus groups ran for two and one half hours each, from 6:30-9:00 pm. When participants arrived they signed consent forms, were given name cards, helped themselves to dinner, and then were randomly seated at the table. A digital microphone was set up in the centre of the table to record the session. The focus group started with a short survey about GDC and climate change, which the participants completed before discussion began. This was followed by an explanation about the evening and the procedures that would be followed, introductions, and a general conversation about environmental issues to warm up the group and get the participants comfortable talking with each other. The moderator then moved into questions for group discussion. Some of these questions involved handouts to participants, providing additional information to guide the discussion or asking participants to answer a question about the current topic of discussion and hand the response back to the moderator. The moderator's guide is provided in Appendix B, and the initial survey and handouts are provided in Appendix C.

Participants

The Toronto focus group had eleven participants. The group included four men and seven women, and the average age was 31 years old. The Edmonton focus group had nine participants, including six men and three women, with an average age of 40. The following charts show the age distribution, education level, and self-assessed knowledge of GDC of the focus group participants.

Figure 1 - Age Distribution of Focus Group Participants

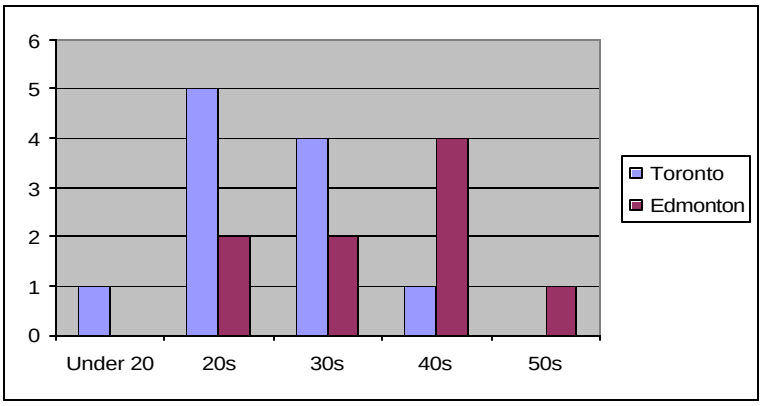


Figure 2 - Education Level of Focus Group Participants

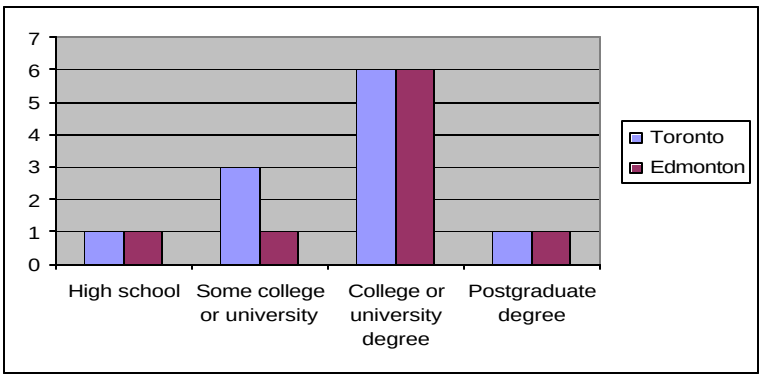
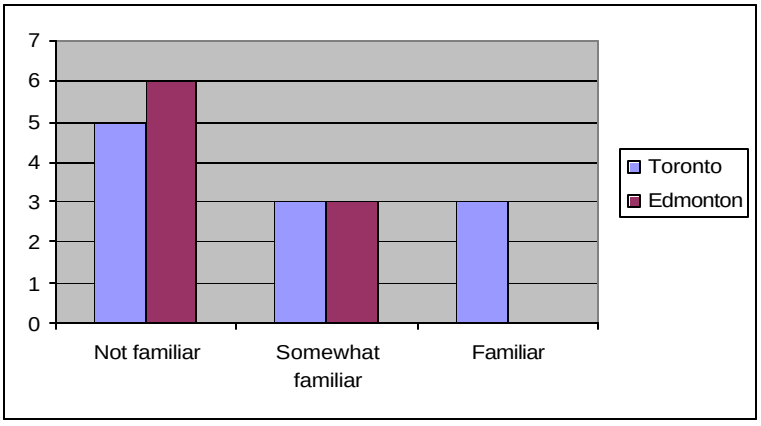


Figure 3 - Prior Knowledge of GDC of Focus Group Participants



Overall, the participants in both focus groups included ten men and ten women. The age range was 19 to over 50 years old, with an average age of 35. The participants were generally well educated, but there was a wide range of familiarity with environmental issues, and self-assessed familiarity with GDC was low. While the goal of focus groups is not to be totally representative of the population, these groups included a wide range of Canadians with different viewpoints, and so they were very useful in identifying the diverse opinions that Canadians may have regarding GDC.

Main Findings by Research Question

1. What is participants' awareness and understanding of CO_2 and GDC?

The first objective of the focus groups was to determine whether or not participants were familiar with GDC, and what came to mind when they heard the name of the technology. Because the public may start to hear the term 'geological CO_2 storage' (please note that this was the term used in the focus groups) more frequently, but many people will not look further into the technology it is interesting to know how the public might interpret the term.

During the initial phone interviews, three of eleven participants in the Toronto focus group indicated that they were 'familiar' with geological CO_2 storage, and three indicated that they were 'somewhat familiar' with the technology. However, once participants were at the focus group, only two of the eleven indicated on their questionnaire that they had previously heard of the technology. Of these two participants, one indicated that they were 'neutral' to the development of geological CO_2 storage in Canada, and one indicated that they were 'somewhat opposed'.

All participants were asked in their initial questionnaire what came to mind when they heard the term "CO_2 storage". Four of the eleven Toronto participants thought of storage of excess or atmospheric CO_2, with some mentioning that this was associated with a benefit. Four participants had negative thoughts come to mind, including "hazardous waste", "safety risk, environmental hazard", "high pressure, risky technology", and "cost to business, where do you store it?" The remaining three participants had no idea, with one leaving the question blank, and the others responding "a sort of air or vent container" and "CO_2 that is stored in the atmosphere".

In Edmonton, no participants indicated in the initial phone interview that they were 'familiar' with geological CO_2 storage, while three of nine participants stated that they were 'somewhat familiar' with it. These same three participants answered on the questionnaire that they were familiar with geological CO_2 storage, and all three were 'neutral' to the development of the technology in Canada.

When asked on the questionnaire what came to mind when they heard the term "CO_2 storage", four of the nine Edmonton participants correctly understood the idea of storing CO_2, although one thought that it was being done to protect the ozone layer, and another expressed concern about the gases escaping from storage. Two participants had negative thoughts or concerns, including "possible pollution of the soil or ground water" and "difficult to accomplish since it is a gas". The remaining three participants had conceptions of varying validity, including "something that can't be broken down, like PCB", "a process of dissolving CO_2", and "trees and a way of writing off pollution".

The questionnaire also asked participants what came to mind when they heard the term 'carbon dioxide', and asked if they felt it was harmful or harmless to their health. It is important to understand what the public thinks CO_2 is, and how risky they feel it is, as this will have an important impact on their acceptance of the transport and/or disposal of CO_2 near their communities, and of the technology in general.

The discussions were not significantly different in Toronto and Edmonton, and on the initial surveys participants in both cities rated CO_2 as somewhat harmful to their health (both cities rated it as 2.3, where 1= very harmful and 5= totally harmless). There was not a great understanding among participants about what CO_2 is, although most understood that trees converted CO_2 to oxygen and humans exhale CO_2. Most participants expressed one of three different points of view, with the second view gaining the most consensus during the discussion, but half of the total participants expressing the third point of view on their initial questionnaires:

1) CO_2 as a gas is dangerous,
2) CO_2 is a natural substance and only dangerous in excess, or
3) CO_2 is incredibly harmful because of its climate change impact.

Those who felt that CO_2 as a gas is dangerous pointed to the fact that it is invisible so its presence can not be detected, and had a sense of the suffocation danger as they mentioned that plants are removed from hospital rooms at night, although they were not certain of the specifics. On the surveys, two Edmonton participants and three Toronto participants used the word "poison". Many participants, even those who subscribed to the other view points, did agree that CO_2, like many substances, was only a problem when it was emitted excessively. Rob, in Toronto, pointed out in the discussion that "in excess even oxygen can kill you".

Carbon dioxide and the danger posed by its impact on the climate was the most common first impression mentioned on the questionnaires, and a key point of discussion in both cities. Six of the nine Edmonton participants and four of the eleven Toronto participants mentioned pollution, fossil fuels, climate change, or the ozone layer on their initial surveys. In the discussion, Leslie (Toronto) responded to the question about the health risks of CO_2 by saying "I get terrified", citing climate change concerns. In Edmonton this point led to an animated discussion about the existence of climate change, and whether or not CO_2 was at fault. Most participants believed in the existence of the problem, but 2-3 of the male participants argued that the science was not clear. In both cities an unexpected result was the confusion over what environmental problems excess CO_2 is responsible for, with about one-third of the participants mentioning on their surveys or in the discussion that CO_2 was associated with destruction of the ozone layer, and at least one participant mentioning that it led to acid rain.

2. What are participants' beliefs about climate change?

Three of the questions on the initial survey that focus group participants filled out solicited their beliefs about climate change. While the attitudes of the participants toward climate change are interesting in their own right, many larger surveys have been done to understand Canadians' views about climate change. The main reason these questions were asked was so that the existence of a relationship between climate change beliefs and support for GDC could be investigated.

Participants were first given two statements and asked to indicate the strength of their agreement or disagreement with each statement on a scale of 1-5, where 1=totally disagree and 5=totally agree. The statements were:

a. Climate change is an important environmental problem

b. Emissions of GHGs (such as carbon dioxide) need to be reduced in order to avoid serious climate change.

The mean (median) response to the first statement was 4.6 (5) in Toronto and 4.1 (4) in Edmonton, and the mean response to the second statement was 4.5 (5) in Toronto and 4.2 (5) in Edmonton. Only one Toronto participant and three Edmonton participants answered 3 (neutral) to both questions, and there were no scores indicating disagreement with the statements. Participants in both Toronto and Edmonton therefore strongly agreed that climate change is an important environmental problem and that GHG emissions need to be reduced in order to avoid serious climate change, with these beliefs slightly stronger in Toronto.

Participants were also asked how much they thought that GHG emissions needed to be reduced by in order to avoid serious climate change. The results would then indicate whether or not participants understood the scale of the reductions that would be required. Participants estimated that GHG emissions need to be reduced by 60% in order to avoid serious climate change (median response in both cities), with the average response slightly higher in Toronto at 62%, and slightly lower in Edmonton at 52%. Three Toronto participants and one Edmonton participant estimated 80% or higher, while two Edmonton participants had low estimates (20%), and one Toronto participant indicated that they did not know. Overall, participants did have an adequate sense of the magnitude of required emission reductions.

Regression analysis was performed to determine whether or not there was a relationship between responses to the questions about climate change, and either initial or final support for GDC. In all cases there was no significant relationship between views about climate change and attitudes toward GDC. However, the sample size was small (20 respondents), and there was not a high variability in responses to the questions, both of which make it more difficult to detect a relationship.

3. Given only basic information, what do participants think about GDC?

To test participants' opinions about GDC based on very basic information, such as the average Canadian might get from a cursory look at a newspaper article, or by hearing about the technology briefly on the radio or television for the first time, participants were given three sentences of information that told them what CO_2 was, that it was released by fossil fuels, and that GDC involves putting CO_2 deep underground in geological formations. They were then asked to indicate their level of support for the development of GDC in Canada on a five point scale, where 1=strongly oppose, 3=neutral, and 5=strongly support. In Toronto participants were neutral to the idea of using GDC in Canada, giving it an average rating of 3.1 (median 3), or 'neutral'. In Edmonton participants had a more negative initial impression, giving the technology a rating of 1.9 (median 2), or 'slightly oppose', with two participants responding 'don't know'.

In the discussion, the participants' first impression was that they wanted more information about the technology. Participants in both cities had a number of questions about the technology, including why the technology would be used; how it would work (several participants could not understand how a gas could be captured and stored) and where it would be stored. Participants also wanted to know what scientific studies revealed about the permanence of CO_2 storage and the risks of leakage; if any test projects had been undertaken; what the impacts would be on plants and animals; whether or not CO_2 occurs underground naturally and if it would break down once it was put underground; if everyone would be warned before GDC was undertaken; and if and how the technology would be monitored.

Participants also expressed a number of concerns about GDC, based on the limited information that they had. They were worried about the potential side effects of the process and potential harm to other species or to water quality; that it was 'risky'; that the CO_2 would leak; that it would be costly to government or business; and that the plants, pipelines, transport trucks, and drilling required would add to the problem.

"CO_2 will find the path of least resistance out" – Elayne, Toronto
"If it was cost free then it would already have been done" – Rob, Toronto
"What about earthquakes?" – Ken, Edmonton

Another key concern, that would turn out to be a recurring theme throughout the focus groups, was that storing CO_2 underground was not dealing with the underlying problem of excessive CO_2 emissions. This belief was especially prevalent in the discussion in Edmonton, where 6 of the 9 participants expressed a variant on this concern. In Toronto, three participants asked why we were not looking at reducing CO_2 emissions and using other energy sources instead.

"It's like kids shoving dirty clothes under the bed" – Brad, Edmonton
"We're leaving CO_2 for future generations to find" – Bob, Edmonton

"It's like storing nuclear waste at Yucca Mountain – we're not dealing with the problem" – Brad, Edmonton
"Out of sight, out of mind" – Ulli, Edmonton

In Toronto, two participants expressed concern that there was no point taking action if the United States was not part of the Kyoto Protocol, and that Canada would lose its competitiveness with other nations if our businesses had to store their CO_2 emissions.

"We're wasting our time – the U.S. will blow CO_2 over – it's a waste of money" – Kevin, Toronto

Only three participants mentioned that they were aware of geological storage or disposal of other substances; Ken (Edmonton) had heard of underground disposal of wastes in the Unites States, and Marg (Edmonton) lived near salt caverns that were used to store propane. Kevin (Toronto) compared GDC positively with geological storage of natural gas.

"They store natural gas underground, so the technology has been around for 25-50 years. They do this every day, and natural gas is more toxic than CO_2. Some of us may even live next to a storage facility and not know." – Kevin, Toronto

Only one participant out of both focus groups had a positive first impression:

"It sounds safer than being exposed" – Nahim, Toronto

There was very little discussion of the benefits associated with reducing the threat of climate change; participants immediately thought of the bad things that could happen as a result of GDC, and not of the potential benefits.

4. After receiving more information about GDC, how did participants' opinions change? What do participants think about using GDC to meet a portion of the Kyoto Protocol target?

Next, participants were given more complete information about GDC. The moderator read a description of how CO_2 was captured and how and where it would be stored. Participants read along on a handout and were given a diagram to help them visualize the process. The moderator also told participants that GHG emissions need to be reduced by at least 60% from current levels; that CO_2 disposal could permit the continued use of fossil fuels in Canada while reducing GHG emissions; that the emission reductions could be greater and faster than possible through energy efficiency and renewable energy investments; and that GDC could enable the production of hydrogen from fossil fuels with low CO_2 emissions at a lower price than hydrogen produced from nuclear or renewable energy sources. Participants were then asked, given this additional information, to indicate their level of support for the development of GDC in Canada on a

five point scale, where 1=strongly oppose, 3=neutral, and 5=strongly support. In Toronto, the participants' rating of the technology was unchanged, at a mean of 3.1 (median 3), while in Edmonton support increased, with a mean response of 2.25 (median 2) and one response of 'don't know'.

The discussion revealed that participants in both Toronto and Edmonton had a lot of remaining questions about GDC. The participants wanted more information about how it would work and if there are other uses for CO_2. In Toronto participants wondered what would be done with their CO_2 emissions.

"What is the limit? How much can you store" – Rebecca (Toronto)
"What would we do with Ontario's emissions – send them to Alberta?" – Dale (Toronto)
"Can't we just send ours to the U.S. and let them store it there?" – Marcia (Toronto)
"What will happen to it when it is underground?" – Nahim (Toronto)

Concerns were still prevalent as well; in Edmonton and Toronto earthquakes/seismicity and leakage were common worries, and in Edmonton participants also mentioned concerns about CO_2 being stored near them, and fear that unscrupulous companies would do the disposal improperly and/or deliberately alter the accounting to "earn a quick buck".

"I like it less because I live here" – Ken, Edmonton
"I want to see an environmental assessment" – Bob, Edmonton
"I don't want my house on top of it" – Marg, Edmonton
"Storage doesn't mean containment" – Elayne, Toronto
"Nothing stays somewhere forever" – Marcia, Toronto

The biggest concern in both Toronto and Edmonton, expressed by more than half of the total participants, was again that GDC was the wrong solution – that it was being done just to meet the Kyoto Protocol deadline, to let businesses off the hook from improving efficiency, and to let individuals off the hook from making lifestyle changes. In Toronto an interesting urban/suburban split emerged, where urbanites thought that lifestyle changes were necessary, but suburbanites blamed the government for developing a car-dependent society and argued that the government couldn't punish individuals now for having adopted that lifestyle.

"There is an endless list of things that you could do instead" – Marie, Toronto
"It gives us permission to keep going with our current lifestyle when what we need is a radical change" – Lori, Toronto
"It's a quick fix, another way that politicians can do the same thing – put off the consequences for later. If we can't meet Kyoto, go back to the table – don't pretend" – Stephen, Edmonton
"It's letting us off the hook" – Ken, Bob, Edmonton
"It is only capturing the CO_2 from industrial processes, not from cars" – Ulli, Edmonton

However, the participants acknowledged that there is a role for GDC. In Edmonton the participants were the most realistic about this issue – over half of the group thought that the technology would have to be part of the solution, because people won't change their lifestyles sufficiently, oil use will continue, and there aren't other viable cheap alternatives for reducing GHG emissions.

"I have no faith that people will make the necessary changes" – Marg, Edmonton
"Conservation won't eliminate oil" – Bob, Edmonton
"This could enable the use of hydrogen in the future" – Bob, Edmonton
"We need to do something" – Donna, Edmonton

In Toronto, the support was more in the form of "GDC sounds good, but…", including concerns that if this approach was used as a short-term solution for a few decades then a long-term solution would not be developed; that it would put Canada at a competitive disadvantage with other countries, especially the United States; that polluters would find a way to be grandfathered out of any CO_2 disposal requirements; and that it will be expensive, so business will not actually use the technology unless they are forced to do so by the government. Similar to the results from the preceding question, only one Toronto participant believed that the technology *should* be used to meet the Kyoto Protocol commitments:

"The carbon dioxide is *all* escaping now – does it matter if some leaks out?" – Kevin, Toronto

5. What are participants' thoughts about the different types of GDC that are available, and which do they prefer?

For this topic of discussion participants received a handout with descriptions of enhanced oil and gas recovery, enhanced coalbed methane recovery, acid gas injection, and a reminder about deep saline aquifer disposal. They read along while the moderator read the descriptions aloud, and then the group was asked which type of disposal they preferred.

Carbon dioxide-based enhanced oil recovery (EOR) was viewed quite favourably. Many participants supported it because it could help get the oil and gas industry to buy into taking action, it could replace some of the water that is currently used to maintain pressure in reservoirs, it would be putting the carbon dioxide to good use, and it would make it easier to extract oil. Enhanced coalbed methane recovery (ECBM) was not referred to as much in the discussion, but some of the reasons why participants supported EOR also likely apply to ECBM. One participant mentioned natural gas's clean burning properties specifically as a benefit of ECBM. Participants did not make many comments about acid gas injection (AGI), but when it was mentioned participants had substantial concerns about it because of acid gas's toxicity:

"That option is the most toxic – I would be worried about a leak – we could have another Bhopal" – Brad (Edmonton)

Many participants, particularly in Toronto, announced that they did not prefer *any* of the technologies, because they believed that the disposal would not be permanent, there would be negative effects, and that this was the wrong way to address the problem of CO_2 emissions. Special concern was raised about the idea of using CO_2 to produce more fossil fuels, which was seen as a "vicious cycle".

"The average Canadian needs to solve the problem. We need to be educated – the public is not being told about it. I would rather they spend the money on public education about small changes so people need to accept responsibility – it shouldn't be spent on technology" – Lori (Toronto)

"Overall, I don't support any. You're robbing Peter to pay Paul. You'll recover more oil and just create more CO_2. As for enhanced coalbed methane recovery – methane is a greenhouse gas – why do we want to burn more of that? Using CO_2 to harvest more – it's a vicious cycle" – Brad (Edmonton)

6. What are participants' opinions about using biomass as the source of CO_2, as opposed to fossil fuels?

To enable discussion on this topic, participants were given a handout with a description of how plants use CO_2, and how GDC using biomass-derived CO_2 would be different from disposal of fossil fuel-derived CO_2, as well as a diagram illustrating the carbon cycle. However, this topic ended up being too complicated for all participants to understand, and as such there was some confusion among the participants about how plants used CO_2, and the idea of using this process to achieve *negative* overall CO_2 emissions did not resonate with the focus group participants in either city.

In Toronto, participants were somewhat negative about the idea of using biomass to generate energy at all. They generally thought that there were better uses for biomass, such as planting more trees and leaving them standing, and allowing biomass such as crop residues to decompose into fertilizer. Participants also did not believe that the net energy from the entire process would be positive. As a result of the limited support for biomass as an energy source, respondents did not see GDC in a more favourable light if it was undertaken using biomass-derived CO_2. Several participants continued to push for better emission standards and other solutions to the GHG problem, instead of GDC.

In Edmonton, participants expressed concern that there wasn't enough biomass to make this a feasible option, and didn't believe that biomass burnt cleanly (from their experiences with wood-burning fireplaces). In addition, participants were concerned that this could still only be done in Western Canada, as Ontario did not have any suitable geological disposal areas.

7. What do participants perceive to be the main benefits of GDC?

Participants were asked for their opinions about the benefits of GDC twice – first during the discussion, and again at the conclusion of the focus group, when they were asked on the final questionnaire what they considered to be the greatest benefit.

Participants in both cities generally identified the same categories of 'greatest benefits'. Toronto participants focused more on the key benefit of reducing CO_2 emissions, while in Edmonton participants were more likely to insist that they saw no benefits to the technology.

In Toronto the most important benefits identified were:

- Emissions reductions and short term atmospheric improvement (5 participants)
- The ability to use CO_2 for EOR, making oil production more efficient and re-using and benefiting from CO_2 (2 participants)
- That it would be a first step and would keep the focus on reducing CO_2 emissions (2 participants)
- That it would show international leadership in working toward meeting the Kyoto Protocol targets (1 participant).
- One participant thought there were no benefits.

In Edmonton the most important benefits to the participants were:

- Emissions reductions and atmospheric protection (2 participants)
- That it would be a quick fix for reducing CO_2 emissions (1 participant)
- That it would help meet the Kyoto Protocol commitments, be a first step to real changes, and maintain the standard of living in Alberta (1 participant)
- That EOR would lead to more oil production and cheaper gas (1 participant)
- Four participants thought there was no benefit and that it would be a quick fix (in a bad sense) just to meet the Kyoto Protocol commitments, and would put off really dealing with the problem.

The discussions that took place in the two cities were quite different. In Toronto, participants focused especially on the benefit of reducing CO_2 emissions, the low risk of a catastrophic leak, and the good example Canada would be setting for other countries by starting to deal with the climate change problem.

"In the short-term it achieves some sort of atmospheric balance" – Nahim, Toronto
"If it can be done and proven to work it's much better than being out there in the air" – Leslie, Toronto
"It wouldn't be like a big hole opened up and it all came out at once; it would be gradual and dissipate" – Rebecca, Toronto

"The political impact is important: we can help get it implemented in other progressive countries" – Rob, Toronto
"Someone has to go first – then we can export the technology and make money" – Kevin, Toronto

In Edmonton on the other hand, participants wanted to talk about how the Canadian lifestyle was becoming increasingly unsustainable, and would dwarf the reduction in CO_2 emissions that geological disposal could achieve. The participants generally believed that the technology might need to be part of the short-term solution to reduce CO_2 emissions, because people wouldn't change their lifestyles enough in 20 years to solve the problem. However, they were quite worried that if a large supporting infrastructure was developed then GDC would end up becoming a crutch to enable a continuation of this lifestyle. Participants took this opportunity to stress once again that GDC could not *replace* other efforts to deal with the problem.

8. What are participants' main concerns about GDC?

Although a number of concerns had already been raised, participants were asked directly about their concerns about GDC during the discussion, and again on the final questionnaire at the end of the focus groups. Participants selected the following as their most important concerns:

In Toronto:

- Contamination of and long-term effects on land, water, air, and underground life (3 participants)
- High financial costs (2 participants)
- Does not address the root cause of the problem, so it is a misallocation of resources (2 participants)
- Safety concerns (1 participant)
- Contamination of potable water (1 participant)

In Edmonton:

- Both risks/safety and a concern that this is a short term solution that does not address the root of the problem (6 participants)
- Long-term (unknown) effects (3 participants)

In the Toronto discussion participants repeated their concern that GDC would enable the continued use of fossil fuels, which they viewed as the cause of climate change. Participants also expressed concern that the CO_2 would not be contained and would leak out.

"It's not progress. It's staying within the hydrocarbon cycle and extracting more oil and gas. We don't need to extract it *all*." – Elayne, Toronto

"I don't think that it will stay where it's supposed to stay, which will defeat the purpose of spending all that money to put it there" – Marie, Toronto
"I'm kind of worried about the people nearby; what makes them the target?" – Rebecca, Toronto

Participants were also worried about spills or risks from the transportation of the CO_2, and the aesthetic/pollution impacts of pipelines and tanker trucks.

"Is there any risk to the people capturing and transporting the gas?" – Dale, Toronto
"It's not like it's toxic at the end of the day – we won't have three extra fingers if we touch it" – Rob, Toronto
"It's not toxic, but what about during transport? If it's compressed does it become explosive? – Dale, Toronto
"Canada is so beautiful – do we need more pipelines and transport trucks?" – Lori, Toronto

A somewhat surprising observation was that support for GDC was low if it would be used to meet only 5% of Canada's Kyoto Protocol targets, but was higher if the technology was used aggressively to meet a higher proportion of Canada's GHG emission reduction target.

"It seems like a lot of effort for 5% of emissions. You could get rid of 5% in other ways. Otherwise, I could possibly support this." – Lori, Toronto

Financial concerns were also brought up: both that it would raise prices for the public, and that it would be too expensive to be developed.

"My wallet will be affected" – Kevin, Toronto
"It has to be economical or it won't happen" – Rob, Toronto

In the Edmonton discussion participants re-iterated their concern that GDC would not address the root cause of the climate change problem, and expressed serious safety concerns about sudden large leaks of CO_2.

"It is a crutch – we'll rely on it until we've filled the caverns, and then what's the next option?" – Travis, Edmonton
"When you're storing CO_2, it's a highly compressed liquid – if there was a leak or rupture you're talking about setting off a fire extinguisher…whoosh!" – Brad, Edmonton
"You'll be out walking and whoosh!" – Bob, Edmonton

Edmonton participants continued to express concern about potential unknown effects:

"You're putting it under populated areas, and then later you realize that only half of the job is done; the science is not complete, and we discover by-products that can't be undone" – Stephen, Edmonton
"There's still not enough information" – Bob, Edmonton

They were also concerned about who would be in charge of GDC. On the one hand participants were concerned that the private sector would not have the public's interests at stake, and may not be vigilant in the development of the technology. On the other hand, most of the participants agreed that they did not trust the current government more than private business. The participants preferred that a separate, independent body be in charge of the process.

"Companies could turn around and use it for something else – where is the accountability? Who is the regulator? An independent group needs to be in charge" – Stephen, Edmonton

In Edmonton the participants were also asked how close to their house they would feel comfortable with a geological disposal site for CO_2 being located, and were prompted for distances ranging from 10 km to 200 km. Respondents were not comfortable with any of these distances, initially suggesting that 'Toronto' was as close as they were comfortable having this developed (coincidentally, Toronto participants had responded 'Alberta' when asked the same question!). Later the Edmonton participants revised this to suggest 'Saskatchewan', and finally '500 km'. This would suggest that disposal sites need to be in uninhabited areas, but participants then worried about what the impact would be on natural areas, where ecosystems, tourism and large bodies of water might be affected.

Edmonton participants weren't sure exactly *how* water would be affected, but seemed especially concerned that both drinking water and large bodies of water in natural areas would be contaminated. They understood that the required geological formations existed in Alberta, but had a sense that the decision about this was going to be made from Ontario, which made them feel helpless and defensive.

"I'm not willing to let this happen to anyone. They'll destroy the water and then move on to another community" – Marg, Edmonton
"I like Marg's idea – I don't want it near me or anyone else" – Stephen, Edmonton
"We don't have enough information – we don't know how far it will move" – Brad, Edmonton
"If the largest storage site blew, what would be the zone of contamination?" – Bob, Edmonton

As demonstrated by a number of these comments, a recurring theme is also fear that stored CO_2 will be explosive in some way.

9. How risky do participants perceive GDC to be in comparison with other technologies?

Participants in both cities were given a handout detailing some of the possible risks of GDC. After reading through the risks, participants were then given another handout which depicted a nine-point risk continuum, with a relatively accepted waste disposal

technology placed at the low risk end of the continuum (zero), and nuclear waste storage placed at the high risk end of the continuum (nine). Participants were then asked to place GDC on the risk continuum.

The results show that GDC is seen as much *less* risky than nuclear waste storage, much *more* risky than a non-hazardous waste landfill, and somewhat more risky than acid gas injection. Toronto participants placed GDC at 4.3 on a continuum where 0 was the perceived risk of a non-hazardous waste landfill and 9 was nuclear waste storage. Edmonton participants placed GDC at 2.7, where 0 was acid gas injection and 9 was nuclear waste storage. The results are not directly comparable because different risk continua were used in the two cities, but they give an idea of the perceived risk in each city compared to waste control technologies that are publicly accepted, although not necessarily popular. The closeness between the perceived risk of GDC and acid gas injection is likely influenced by the fact that most Edmonton participants were previously unaware of acid gas injection, and perceived it to be quite risky once they were introduced to the technology.

Sample comments from participants include:

"I think it's closer to nuclear waste storage because of the unknowns" – Elayne, Toronto
"I think it's in the middle – I know that nuclear waste is active for centuries, and we won't be around, but that's not necessarily the case for CO_2" – Rebecca, Toronto
"Why is CO_2 considered more harmful than methane from a landfill? They're equal." – Kevin, Toronto

"I think this is less risky than acid gas injection – it's relatively harmless" – Ken, Edmonton

10. What might reduce participants' concerns about GDC?

After participants discussed their concerns about GDC, and its perceived risk, the discussion turned to ways that participants' concerns could be reduced.

Participants in both cities offered many suggestions for how their concerns about GDC could be addressed. The first thing that would assuage their concerns would be more information about all aspects of the process, including:

- CO_2 and what its impacts are in large and small quantities
- The technology behind GDC and how the process would work
- All of the potential benefits and problems and their probabilities of occurring
- The impact of a CO_2 leak
- Scientific testing that has been done to determine long-term effects
- Test projects
- Experiences in other countries

Participants also wanted to see demonstration projects and significantly more research, with two Edmonton participants using the phrase "studied to death".

Another very important concern for most respondents is that they would have to see that other long-term emission-reduction and behavioural change solutions were being implemented in order to support the use of GDC in the short term.

Participants also wanted GDC to be strictly regulated by government, with good monitoring systems in place, although trust in the government's ability to stand up to business was low. In the case of an accident, participants thought that government had to be the entity to take care of the problem. Edmonton participants wanted to be sure they would have input into the final decision.

"The government has to regulate, lay down the law." – Stephen, Edmonton
"I'm really opposed to this, but I do think that monitoring is important – who is going to monitor it? They can't even monitor our water properly!" – Marie, Toronto
"This shouldn't be done for profit" – Dale, Toronto
"Politics is run by big business" – Donna, Edmonton
"It's naïve to think that the government is running things" – Ken, Edmonton
"This should be a referendum-type issue – everyone in Alberta and Saskatchewan should say yes or no after receiving some education about it" – Stephen, Edmonton

In Toronto, respondents wanted to hear from outside experts and scientists about GDC, and wanted these people to act as environmental watchdogs, regulating and monitoring the process as a not-for-profit activity. There was a lot of enthusiasm for the involvement of environmental non-governmental organizations as watchdogs.

Several participants mentioned that the risks would not be worthwhile if GDC would only make a small impact on Canada's emissions – one Toronto participant noted that something like 50% of Canada's CO_2 emissions would need to be disposed of using this technology for him to feel that it would be worth taking the risks.

Finally, several respondents commented that GDC would have to be financially feasible in order for it to go ahead.

"It has to be attractive to business to make them implement it. If they can save money by getting oil out easier, then it will look worth it" – Donna, Edmonton

11. How does GDC compare with other energy technologies that are available to reduce GHG emissions in the eyes of participants?

Participants were asked to consider a list of ten different energy technologies that are available to reduce GHG emissions from energy production, and rank them from 1 to 10, where 1 is the technology that they would *most* want to see used to reduce GHG

emissions, and 10 is the technology that they would *least* want to see used to reduce GHG emissions. The question was only intended to identify basic preferences between energy technologies, and so information on costs and capacity was not provided.

The following table shows the ranking of energy technologies, by average score, for both the Toronto and Edmonton focus groups. The results were very similar, with strong support for using renewable forms of energy, such as solar and wind power, and low support for using GDC. Only nuclear power was less preferred than GDC. The only significant difference between the results was that natural gas was preferred to any scale of hydroelectricity by Toronto participants, while Edmonton participants preferred hydroelectricity to natural gas.

Table 3 – Ranking of Energy Technologies by Focus Groups

	Toronto	**Edmonton**
1	Wind	Solar
2	Solar	Wind
3	Efficiency and Conservation	Efficiency and Conservation
4	Geothermal	Geothermal
5	Natural Gas *(tie for 5th)*	Small Hydro
6	Small Hydro *(tie for 5th)*	Large Hydro
7	Large Hydro *(tie for 6th)*	Natural Gas
8	Biomass *(tie for 6th)*	Biomass
9	GDC	GDC
10	Nuclear	Nuclear

12. What is participants' final opinion about GDC after the full discussion?

At the conclusion of the focus group, participants were asked a third and final time whether or not they supported the use of GDC in Canada. This allowed us to see how participants' opinions changed over the course of the evening, as they learned more about the technology.

In Toronto, the participants were neutral to the idea of using GDC in Canada when they were given only very basic information about it, and their responses became slightly more negative as they learned more over the course of the evening. Their final evaluation was that they were slightly opposed to the use of GDC in Canada. On a scale of 1-5, where 1=strongly oppose, 3=neutral, and 5=strongly support, the initial rating was 3.1, the rating after some additional information was provided was 3.1, and at the conclusion of the discussion the rating was 2.6.

In Edmonton, the participants started off and remained much more opposed to the idea of using GDC in Canada than the Toronto participants. Their overall rating did not change

significantly over the course of the evening, remaining steady at ‘somewhat opposed’. The initial average rating was 1.9, the second rating was 2.25, and the final rating was 2.

Although many participants in both cities believed that GDC is not the right solution to the climate change problem, after discussion many were also willing to admit that they did not believe that the public would make all of the necessary lifestyle changes in the required time period. As a result, many participants accepted that there is a role for GDC as a *short-term* emission reduction measure, but not as a *replacement* for reducing emissions at the source and making lifestyle changes in the longer term.

Key Results and Unexpected Findings

Participants in both Toronto and Edmonton are generally familiar with what CO_2 is, and they feel that it is somewhat dangerous to their health. However, participants seemed to perceive CO_2 as more dangerous than it actually is, and there was some confusion about what environmental problems CO_2 emissions are responsible for, with many participants believing that they cause ozone layer destruction and acid rain. As a result, public education should stress that CO_2 is only dangerous to human health in excess concentrations, and is most of concern because of its impact on the climate.

Participants in both Toronto and Edmonton strongly agreed that climate change is an important environmental problem and that GHG emissions need to be reduced in order to avoid serious climate change, with these beliefs slightly stronger in Toronto.

Familiarity with GDC was low, and when presented with the term 'geological carbon dioxide storage', many focus group participants could guess what it generally referred to, but the initial connotation was negative.

Overall attitudes toward GDC were slightly negative in Toronto, and moderately negative in Edmonton. The impact of additional information on support for GDC was tested, and Toronto participants moved from neutral to slightly opposed when given more detailed information, while in Edmonton participants started off and remained somewhat opposed to the technology. Participants did not have a more positive attitude toward GDC if the CO_2 was biomass-derived, rather than fossil fuel-derived.

Participants were also asked about the perceived risk of GDC compared with both relatively accepted waste disposal technologies and nuclear waste storage. GDC was seen as much less risky than nuclear waste storage, much more risky than a non-hazardous waste landfill, and somewhat more risky than acid gas injection. Participants were also asked which technologies to reduce GHG emissions they would like to see used in Canada; wind and solar power and energy conservation were unsurprisingly the most favoured technologies, while GDC was the second last choice, with only nuclear power less favoured.

The greatest benefits that participants saw from GDC were the reductions in CO_2 emissions and the risk of climate change; the fact that it was a first step toward reducing GHG emissions and a positive example to other countries; and the ability to use CO_2 in EOR. Participants' greatest concerns were that storing CO_2 underground was not dealing with the underlying problem of excessive CO_2 emissions, and that energy efficiency and renewable energy should be used instead; that the CO_2 would leak, posing a safety risk and contaminating land, air, and water; and that there would be unknown negative effects in the future.

Although many respondents in both cities believed that GDC is not the right solution to the climate change problem, after discussion many were also willing to admit that people

might not make all of the necessary lifestyle changes in time, leading to a role for GDC as a short-term emission reduction measure, but not as a replacement for reducing emissions at the source and making lifestyle changes.

Participants were also asked what actions could be taken to reduce their concerns about GDC. Firstly, participants wanted more information about all aspects of GDC. They also wanted the technology to be extensively and exhaustively researched. Participants wanted to see the technology strongly regulated and possibly even run by the government, rather than industry. Participants also suggested that a separate, independent body be in charge of the technology, and manage GDC as a non-profit activity, and that expert scientists and environmental organizations take on an official watchdog capacity.

The other very important concern for most respondents is that they would have to see that long-term emission-reduction and lifestyle-changing solutions were being implemented in order to support the use of GDC in the short term. A somewhat surprising result was that support for GDC was low if it would be used to meet only 5% of Canada's Kyoto Protocol targets, but was higher if the technology was used aggressively to meet a higher proportion of Canada's GHG emission reduction target, in which case the rewards were seen as potentially balancing out the risks.

Finally, participants in Edmonton had a sense that decisions about GDC were going to be made from Ontario, which made them feel helpless and defensive. Citizens in these provinces need to be involved in the decision process. Along that same line of concern, the NIMBY (not in my backyard) attitude that was revealed by the immense distances that Edmonton participants wanted between their homes and geological CO_2 disposal sites could likely be minimized if the technology is promoted by Alberta's government and industry (rather than the federal government) and if local benefits such as enhanced resource recovery are emphasized.

One of the unexpected results from the focus groups was the support for EOR. Many participants made positive comments about EOR, and it was mentioned as one of the greatest benefits of the technology. However, this opinion was not universal; a number of participants also referred to the use of CO_2 to extract additional fossil fuels as a 'vicious cycle'.

A second unexpected result was the low support for GDC among Edmonton participants. Although we expected them to express more concerns about local risks than Toronto participants, and possibly to demonstrate a NIMBY attitude, the low support for GDC was still a surprise. This is because the oil and gas industry is extremely important to Alberta's economy, and this technology holds the hope of extending the use of fossil fuels, and thus the benefits that Alberta derives from their extraction. However, this benefit was hardly mentioned by the Edmonton participants, and does not appear to have factored into their evaluation of GDC.

NATIONAL SURVEY

Methodology

The survey was iteratively developed between December 2004 and March 2005. Results from the focus groups were used to design more targeted and accurate questions than would have been possible otherwise. The survey went through ten drafts until it was satisfactory to all of the researchers and to the funding agencies. When the text was complete the survey was programmed into a web interface so that it could be completed online, and the results would be automatically collected and recorded.

The next step in the survey development process was field testing. Thirty-five colleagues and acquaintances of the researchers completed the survey, with twenty-five people submitting detailed comments about the survey. The initial test data was analysed, and the results of the discrete choice experiment (DCE) were modeled, in order to ensure that there were no problems with the survey. Based on the field test results, the levels of the 'Electricity Bill Increase' attribute in the DCE were changed, in order to avoid dominant choices, and a number of small changes were made to text and formatting throughout the survey in order to make it easier to understand.

Synovate, a Canadian market research firm, was hired to provide a representative sample of Canadians to complete the survey. Synovate maintains an online panel of 70,000 Canadian households, whose members are willing to complete internet-based surveys on a variety of topics. Many market research firms maintain similar online panels. Synovate recruits members to its panel through website links, portals and online newsletters, and continually refreshes the panel to replace households that drop out or to ensure proper representation of various demographic or regional groups.

The survey sample is biased toward Canadians with internet access and some computer knowledge. However, all survey sampling methods have some drawbacks and sources of bias; telephone and mailing lists often omit large segments of the population, and in-person surveys are infeasible and prohibitively expensive for national-level research. Synovate drew a sample for this study that was roughly representative of the Canadian population on gender, age, geographic region, income, and education level.

By doing the survey online, more control could be exerted over the content. The order of statements in many of the questions was randomized, in order to avoid bias toward any of the answers. Additionally, the online format prevented respondents from returning to earlier questions and changing their answers once they were given more information about GDC. The online survey was less expensive to administer than a mail or telephone survey, and hence permitted a larger sample to be surveyed. Finally, all responses to the survey were received within two weeks, and the results were automatically downloaded into a database, significantly expediting data collection and analysis and removing the possibility of data entry error.

Synovate was contracted to provide 8,500 email invitations to a representative sub-sample of its internet survey panel, which they estimated would result in 1,150 completed surveys. Incentive draw prizes totalling $1,000 were offered to respondents to improve response rates. The survey sample was to be weighted with 40% of respondents coming from Alberta and Saskatchewan (AB/SK) and 60% of respondents coming from the rest of Canada (CAN), with each of the two sub-samples designed to represent the population distribution in their respective region. In order to ensure that any errors or problems could be identified and corrected, invitation emails were first sent to only 20% of the sample population, on March 17th, 2005. Within 24 hours 305 respondents had completed the survey, and the results were again analysed to determine if the website was running smoothly and the results were as expected. On March 18th, 2005 Synovate sent out the remaining invitations. Most responses were received within the first 72 hours, but responses continued to arrive until the data collection was officially ended on March 31st, 2005. The survey was extremely successful, and was completed by far more people then estimated: 775 in Alberta and Saskatchewan, and 1,197 in the rest of Canada, for a total of 1,972 completed surveys.

Summary of Results

Table 1 below presents a summary of the national survey results. Each research question is discussed in more detail in the following section. The full survey instrument is available in Appendix D.

Table 4 – Summary of National Survey Results

	CAN	**AB/SK**
1. Importance of the following issues (1=low, 7=high)		
Improving Education	6.08	6.00
Improving Health Care	6.38	6.17
Increasing International Aid	4.23	4.07
Reducing Crime	6.11	6.18
Reducing Poverty	5.88	5.76
Improving the Economy	5.87	5.77
Reducing the National Debt	5.53	5.48
Reducing Taxes	5.66	5.68
Promoting Recycling	5.87	5.77
Reducing Air Pollution	6.14	5.90
Controlling Acid Rain	5.71	5.40
Reducing Water Pollution	6.20	6.08
Reducing Climate Change	5.53	5.16
Cleaning up Hazardous Waste	6.12	5.99
Saving Endangered Species	5.57	5.46
2a. % that have heard of GDC	No: 68.2, Yes: 10.5, Unsure: 21.4	No: 67.6, Yes: 15.4, Unsure: 17.1
2b. Environmental Concern that GDC Reduces (% of sample selecting each concern, multiple responses permitted)		
Respondents who only selected Climate Change	5.6	6.2
Ozone Depletion	48.8	50.8
Climate Change	47.8	50.5
Smog	43.9	40.6
Acid Rain	39.8	37.2
Water Pollution	24.8	21.5
Toxic Waste	19.2	14.5
Unsure	31.6	30.5

2c. Opinion about climate change (% of sample)		
Global warming has been established as a serious problem and immediate action is necessary	43.3	29.1
There is enough evidence that global warming is taking place and some action should be taken	36.7	39.2
We do not know enough about global warming and more research is necessary before we take action	15.6	23.3
Concern about global warming is unwarranted	3.3	7.1
No opinion	1.2	1.3
3. Government regulations should be implemented to require individuals and businesses to reduce their emissions of GHGs (1=strongly disagree, 7=strongly agree)	5.85	5.29
4. Agreement or Disagreement with the Following Statements (1=strongly disagree, 7=strongly agree)		
This technology is good because it may allow GHG emissions to be reduced more quickly and at a lower cost than other alternatives	4.63	4.53
I am concerned about potential harm to plants and animals near the disposal site or to underground organisms	5.18	5.13
I am concerned about the potential safety risks of a large CO_2 leak	5.29	5.22
This technology is good because it can be a bridging technology to achieve short-term reductions in GHG emissions while we develop other long-term alternatives	5.01	4.89
This technology is good because it would allow GHG emissions to be reduced without requiring Canadians to make lifestyle changes	4.21	4.13
This technology is good because it can be used to increase oil and gas production, and reduce water use in the production process	4.66	4.82
I am concerned that there may be unknown future impacts	5.60	5.45
This technology is good because it would allow Canadians to continue to produce and use fossil fuels, without releasing GHG emissions	4.43	4.46
I am concerned about potential contamination of groundwater	5.36	5.33
I am concerned that this is the wrong way to address the climate change problem, and that we should be reducing energy use or developing renewable energy instead	4.96	4.77

5. Which technologies would you use if designing a plan to address climate change? (% of sample likely to use / not likely to use / not sure)		
Energy Efficient Appliances	92 / 2.3 / 5.7	93.3 / 2.3 / 4.4
Energy Efficient Cars	91.5 / 2.5 / 6.0	92.5 / 2.9 / 4.7
Solar Energy	91.5 / 2.9 / 5.6	91.6 / 2.7 / 5.7
Wind Energy	90.3 / 3.9 / 5.8	90.9 / 2.5 / 6.6
Hydroelectricity	84.3 / 7.9 / 7.8	82.7 / 10.3 / 7.0
Bioenergy/Biomass	72.0 / 11.7 / 16.3	71.2 / 14.6 / 14.1
Carbon Sinks	68.7 / 14.4 / 17.0	68.6 / 14.8 / 16.6
GDC	55.5 / 27.7 / 16.9	55.8 / 30.5 / 13.7
Nuclear Energy	36.2 / 52.4 / 11.4	39.5 / 48.1 / 12.4
Iron Fertilization	21.5 / 53.4 / 25.1	15.5 / 59.4 / 25.1
6. How much of a risk do you believe that each of the following technologies poses to the environment and human health? (1=very large risk, 7=no risk at all)		
Oil and gas industry operations (production and refining)	2.70	2.95
Wind turbines	6.34	6.33
GDC	3.65	3.49
Coal-burning power plants	2.26	2.63
Nuclear power	2.45	2.51
7. Overall, do you think that this technology would have a net positive or negative effect on the environment? (1=highly negative, 7=highly positive)	4.09	4.15
8. Do you support or oppose the use of GDC in Canada?(1=strongly oppose, 7=strongly support, or don't know)	4.44	4.29
9. How sure or unsure are you about your answer (1=very unsure, 7=very sure)	4.99	5.07
10. (Asked only of those who opposed the use of GDC in Canada). Agreement or disagreement with		

the following statements (1=strongly disagree, 7=strongly agree)		
I am concerned about the risks of GDC	5.46	5.35
I am fundamentally opposed to GDC	3.94	3.94
11. (Asked only of those who opposed the use of GDC in Canada). Which of the following would reduce your opposition to GDC? (% of sample, multiple responses could be selected)		
More information	80.3	77.0
Involvement of independent experts and NGOs	63.1	57.6
No reduction in spending on renewables and energy efficiency	62.7	61.3
Strong regulation and monitoring	61.3	62.8
More demonstration projects	46.9	43.8
Public consultation process	43.7	40.7
Knowledge that renewables and efficiency can't achieve GHG reduction targets	40.5	37.8
Decreases in Cost	33.6	30.6
12. If almost all other countries reject GDC would you support or oppose its use in Canada? (1=strongly oppose, 7=strongly support, or don't know)	3.15	3.18
13. If almost all other countries use GDC would you support or oppose its use in Canada? (1=strongly oppose, 7=strongly support, or don't know)	5.35	5.1
15. Most important characteristic of GDC projects	1. Managing entity	1. Managing entity
	2. Share of CO_2 reductions	2. Electricity bill increase
	3. Electricity bill increase	3. Share of CO_2 reductions
16. Support after reading a positive newspaper article (1=strongly oppose, 7=strongly support, or don't know)	5.22	5.03
16. Support after reading a negative newspaper article (1=strongly oppose, 7=strongly support, or don't know)	3.65	3.70

Detailed Findings by Research Question

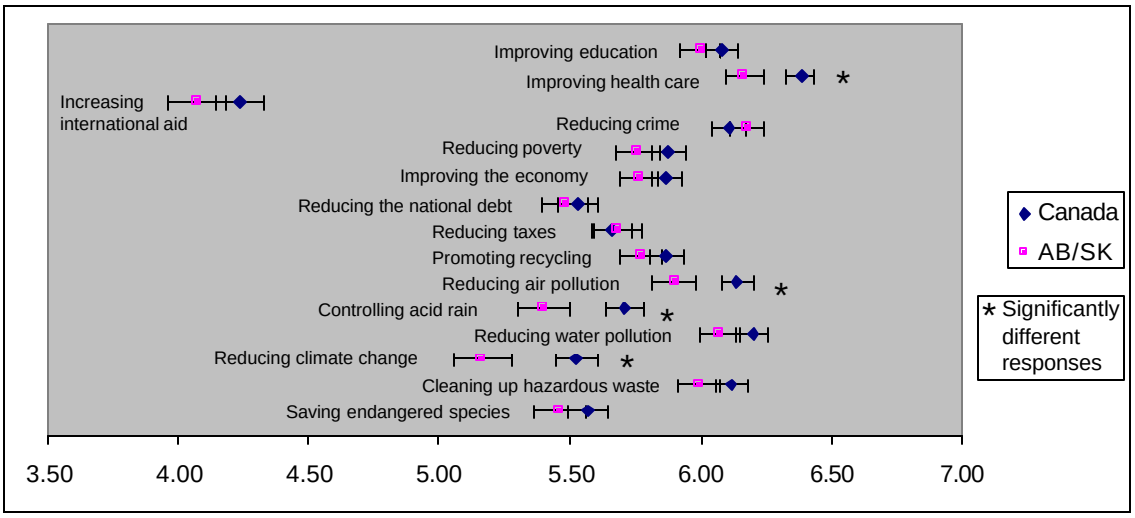
1. How does concern about climate change compare with concern about other national issues and other environmental issues? Does the public believe that climate change is a threat? How does the public believe that governments should respond?

The first question in the survey provided respondents with a list of 15 national issues, of which seven were environmental issues, and asked them to rate each issue from 'not important at all' to 'extremely important'. Table 5 shows how both the AB/SK and CAN sub-samples ranked the issues, while Figure 4 shows how the ratings varied across the issues, and indicates which issues had statistically significant differences in ratings between the two regional sub-samples.

Table 5 – Ranking of National Issues, by Geographic Sub-Sample

	AB/SK	CAN
1	Reducing crime	Improving health care
2	Improving health care	Reducing water pollution
3	Reducing water pollution	Reducing air pollution
4	Improving education	Cleaning up hazardous waste
5	Cleaning up hazardous waste	Reducing crime
6	Reducing air pollution	Improving education
7	Promoting recycling (tie)	Reducing poverty
8	Improving the economy (tie)	Promoting recycling (tie)
9	Reducing poverty	Improving the economy (tie)
10	Reducing taxes	Controlling acid rain
11	Reducing the national debt	Reducing taxes
12	Saving endangered species	Saving endangered species
13	Controlling acid rain	Reducing the national debt (tie)
14	Reducing climate change	Reducing climate change (tie)
15	Increasing international aid	Increasing international aid

Figure 4 – Ratings of National Issues, by Geographic Sub-Sample



Importance of Various Canadian Social Issues 1 = Not important, 7 = Extremely important
Means and 95% Confidence Intervals

Improving health care was clearly the most important issue overall, ranked first by the CAN sample, and second by the AB/SK sample. Several environmental issues were clearly important to both samples, such as reducing water and air pollution, cleaning up hazardous waste, and promoting recycling, while others were considered less important than most of the issues, such as saving endangered species and reducing climate change. The latter was the lowest rated environmental issues, and the second lowest rated national issue overall. Only increasing international aid was considered less important. Most issues were rated similarly by both geographic sub-samples, and only four issues had statistically significant differences in ratings: improving health care, reducing air pollution, controlling acid rain, and reducing climate change. All four of these issues were more important to the CAN sample than to the AK/SK sample.

The results are consistent with those from other Canadian surveys of national issues. An April 2005 Environics Research Group poll found that 21% of Canadians think healthcare is the most important national issue, while only 4% believe that the environment/pollution is the most important (CBC News 2005). This mirrored results from 2004 and earlier (Environics Research Group 2004). Americans were asked similar questions in recent surveys about GDC by Carnegie Mellon University and MIT. In the Carnegie Mellon study participants ranked improving education and improving healthcare as the most important issues facing the United States, while reducing climate change was ranked last of the 15 social and environmental issues (Palmgren 2004). In the MIT study terrorism and health care were the two most important issues, while the environment ranked 13th of 22 issues. Of ten environmental issues, water pollution was again considered the most important, while climate change ranked sixth (Curry 2004).

The survey also asked respondents to indicate which of a series of statements about climate change came closest to their opinion. The CAN sub-sample was more likely to

believe that climate change is a serious problem requiring at least some action than the AB/SK sample, with 43.3% of the CAN sub-sample agreeing that "climate change has been established as a serious problem and immediate action is necessary", and a further 36.7% believing that "there is enough evidence that climate change is taking place and some action should be taken". Meanwhile, only 29.1% of the AB/SK sub-sample agreed with the first statement, and 39.2% agreed with the second statement. However, despite the low importance rating that climate change received compared to other national issues in the first survey question, nearly 80% of CAN respondents and nearly 70% of AB/SK respondents still thought that immediate action or some action was warranted on climate change. Most of the remainder thought that more research was necessary, and only 3.3% of the CAN sub-sample and 7.1% of the AB/SK sub-sample thought that concern about climate change was unwarranted. This question was based on a similar question in the MIT survey, so that the results could be compared to American responses. Only 17% of the American respondents agreed that climate change has been established as a serious problem and immediate action is necessary, while 36% believed that there is enough evidence that climate change is taking place and some action should be taken. Totalled, only 53% of Americans thought that immediate action or some action was warranted on climate change – a much lower percentage than in either the CAN or AB/SK sample (Curry 2004).

Respondents were also asked if they agreed or disagreed that government regulations should be implemented to require individuals and businesses to reduce their emissions of GHGs. On a 7-point scale, where 1=strongly disagree and 7=strongly agree, the CAN sub-sample mean was 5.85, and the AB/SK sub-sample mean was 5.29, signifying moderate agreement with the statement across both groups. The responses were statistically different at the 95% confidence level, indicating that the AB/SK sub-sample was slightly less supportive of the use of government regulations targeting climate change.

2. How familiar is the public with GDC?

The survey asked respondents whether they had previously heard of GDC, and to test whether those who responded affirmatively were actually familiar with the technology, a follow-up question asked respondents to indicate which environmental concerns GDC would reduce. Of the CAN sub-sample, 10.5% indicated that they had heard of GDC, 21.4% were unsure, and the remainder had not. In the AB/SK region, slightly more respondents had heard of the technology: 15.4% had heard of GDC, while 17.1% were unsure. These figures are higher than in the United States, where only 4% of respondents to the MIT survey indicated that they had heard of or read about 'carbon capture and storage' in the previous year (Curry 2004). Knowledge of the technology is higher in Japan, where 9% of respondents to a 2003 survey about GDC know 'carbon capture and storage' to a certain extent, and a further 22.2% have heard of or read about it (Itaoka 2004). GDC is best known in Europe, where 42% of respondents to a 2003 Dutch survey had at least a small amount of knowledge of 'carbon dioxide storage' (Huijts 2003).

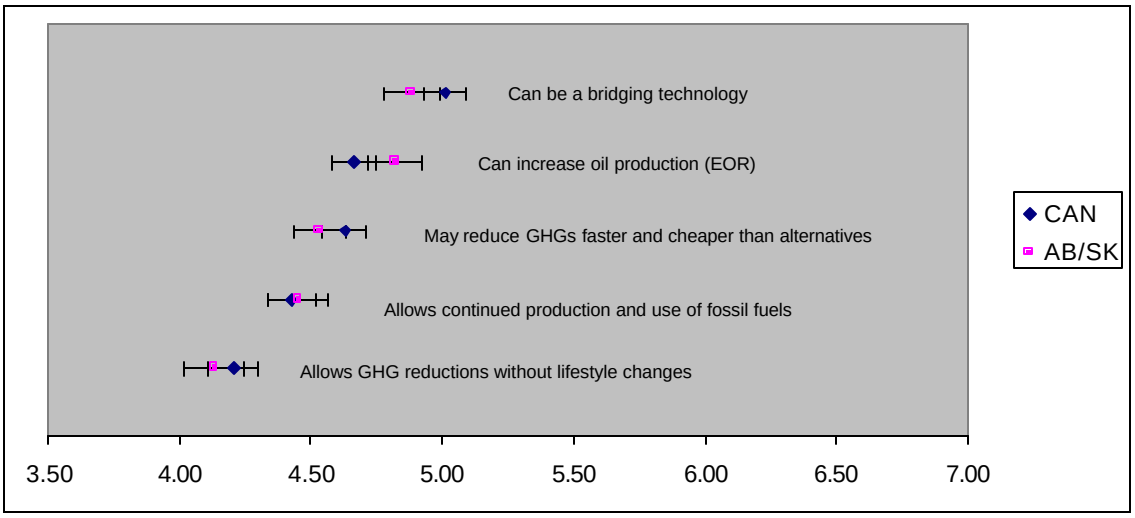
However, a number of those who believe that they have heard of GDC are not actually aware what problem the technology addresses. Only 6.2% of those in the AB/SK sub-sample who had heard of GDC correctly identified only climate change as the environmental concern GDC reduced, while the figure was 5.6% for the CAN sample. While these figures were very low, they were still much higher than those obtained in the MIT survey, from which this question was adopted. Less than 0.5% of American respondents answered the question correctly, and those who indicated that they had heard of GDC were no more likely to answer correctly (Curry 2004).

An analysis of the environmental issues that respondents who had heard of GDC thought that it would reduce shows that there was general awareness that it had to do with some sort of air pollution, rather than water pollution or toxic waste. However, echoing the confusion between climate change and ozone depletion that was revealed during the focus groups, more respondents thought that GDC would reduce ozone depletion (48.8% of the CAN sub-sample and 50.8% of the AB/SK sub-sample) than climate change (47.8% of the CAN sub-sample and 50.5% of the AB/SK sub-sample) (respondents could select multiple issues). Other environmental concerns that received large number of votes were smog (43.9% of the CAN sub-sample and 40.6% of the AB/SK sub-sample) and acid rain (39.8% CAN and 37.2% AB/SK). Water pollution (24.8% CAN and 21.5% AB/SK and toxic waste (19.2% CAN and 14.5% AB/SK) were selected by the smallest number of respondents. 'Unsure' was the final option, and it was selected by 31.6% of the CAN sub-sample and 30.5% of the AB/SK sub-sample. The results clearly show that there is very low public awareness of GDC and its purpose, and that the name alone will not help the public to correctly determine what the technology does.

3. What do the public consider to be the greatest benefits of GDC?

Respondents were presented with ten statements (five positive and five negative) representing reasons why some people supported or opposed GDC, and were asked to indicate how strongly they agreed or disagreed with each statement on a scale of 1 to 7, where 1=strongly disagree and 7=strongly agree. Figure 5 shows how respondents rated the benefits.

Figure 5 – Ratings of the Benefits of GDC, by Geographic Sub-Sample



Rating of Benefits of GDC 1 = Strongly disagree, 7 = Strongly agree
Means and 95% Confidence Intervals

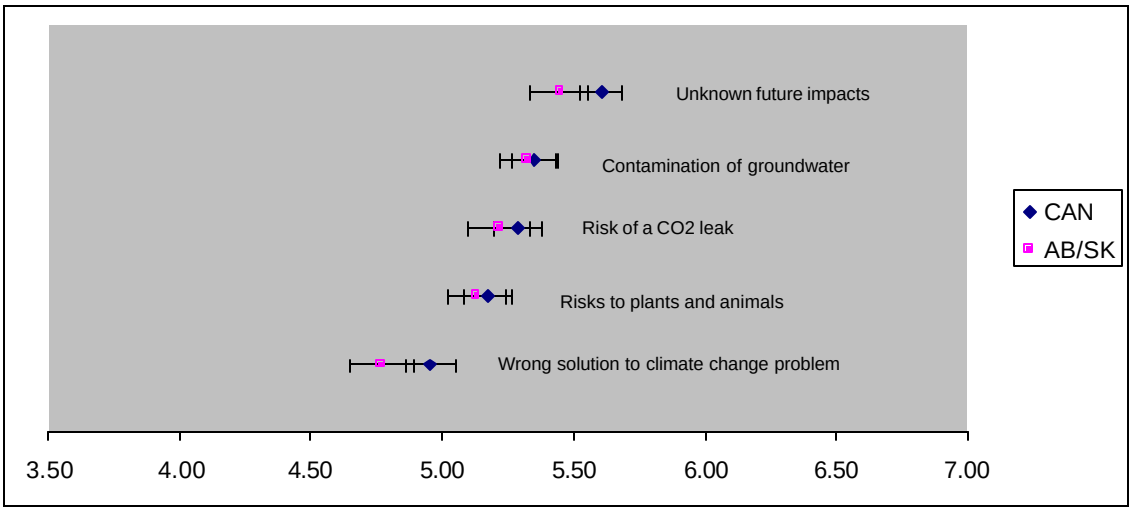
The public moderately agreed with the statement "one reason why this technology is good is that it can be a bridging technology to achieve short-term reductions in GHG emissions while we develop other long-term alternatives". The remainder of the benefit statements received slight agreement, although "would allow GHG emissions to be reduced without requiring Canadians to make lifestyle changes" received a nearly neutral rating. Opinions were more polarized on this statement, as some respondents believed that this was a significant benefit, while others believed it was a negative characteristic. This was reflected in the focus groups as well, where a number of participants expressed the belief that the public had the responsibility to make lifestyle changes, and shouldn't be given the option of an easy solution. The opportunity to use CO_2 in EOR continued to receive support, especially in Alberta and Saskatchewan. The ratings were not significantly different at the 95% confidence level between the CAN and AB/SK sub-samples for any of the statements.

In general there was lower agreement with the benefit statements than with the risk statements – the only exception being that the "bridging technology" (and for the AB/SK sub-sample, the "EOR") positive statements received stronger agreement than the "wrong solution to the climate change problem" negative statement. This confirms that the public is more concerned with the potential risks than the potential benefits at this time.

4. What are the public's greatest concerns about GDC?

The public's ratings of the five negative statements were used to identify their greatest concerns about GDC. Figure 6 shows how respondents rated each of the five statements.

Figure 6 – Ratings of Concerns about GDC, by Geographic Sub-Sample



Rating of Concerns about GDC 1 = Strongly disagree, 7 = Strongly agree
Means and 95% Confidence Intervals

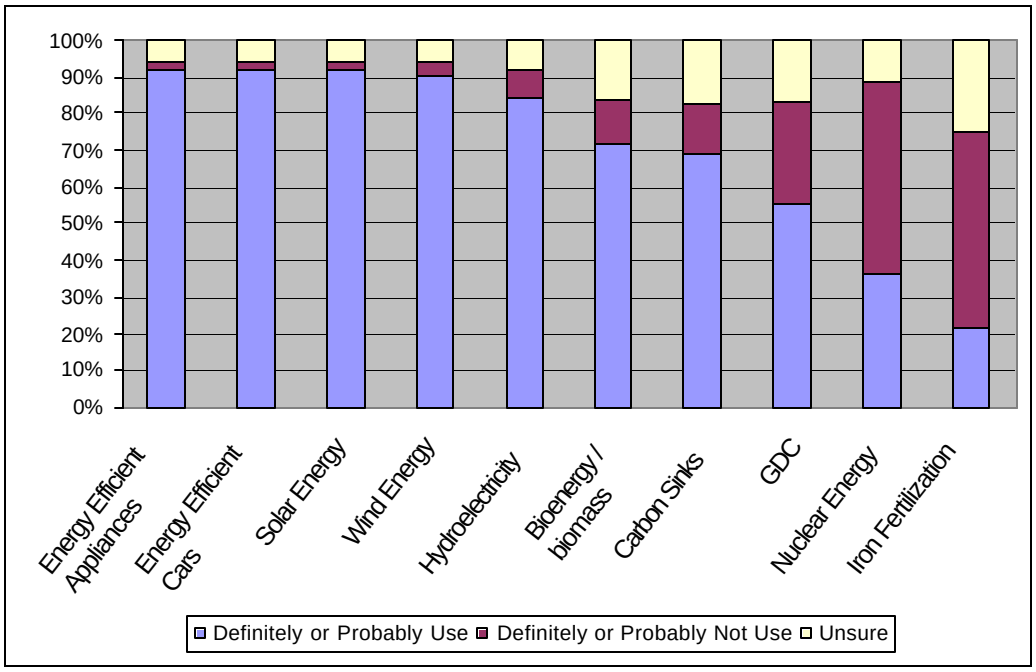
Respondents were most concerned about the unknown future impacts of GDC. Almost all of the concerns were rated as moderately important. The exception was the statement "I am concerned that this is the wrong way to address the climate change problem, and believe that we should be reducing energy use or developing renewable energy instead", which only received slight agreement. This result was a surprise, because concern about this issue was very high in the focus groups. Strong agreement with this statement would likely have indicated that the public was fundamentally opposed to GDC, so this result bodes well for the political feasibility of GDC in Canada.

5. Which energy and efficiency technologies would the public like to see used to reduce GHG emissions?

In order to determine the public's basic preferences among different energy and efficiency technologies, and how GDC compared to other technologies, respondents were asked which of ten technologies they would use if they were responsible for designing a plan to address climate change. For each technology respondents received a short description and indicated whether they would definitely, probably, probably not, or definitely not use it, or were not sure. Figures 7 and 8 show the results graphically for the CAN and AB/SK sub-samples respectively, and Table 6 presents the full numerical results. It must be stressed that the responses only provide information on the public's perceptions of the desirability of different technologies. Obviously the technologies have very different costs, efficiencies and feasibilities, and the public would likely change their preferences if full information were presented about each technology[1].

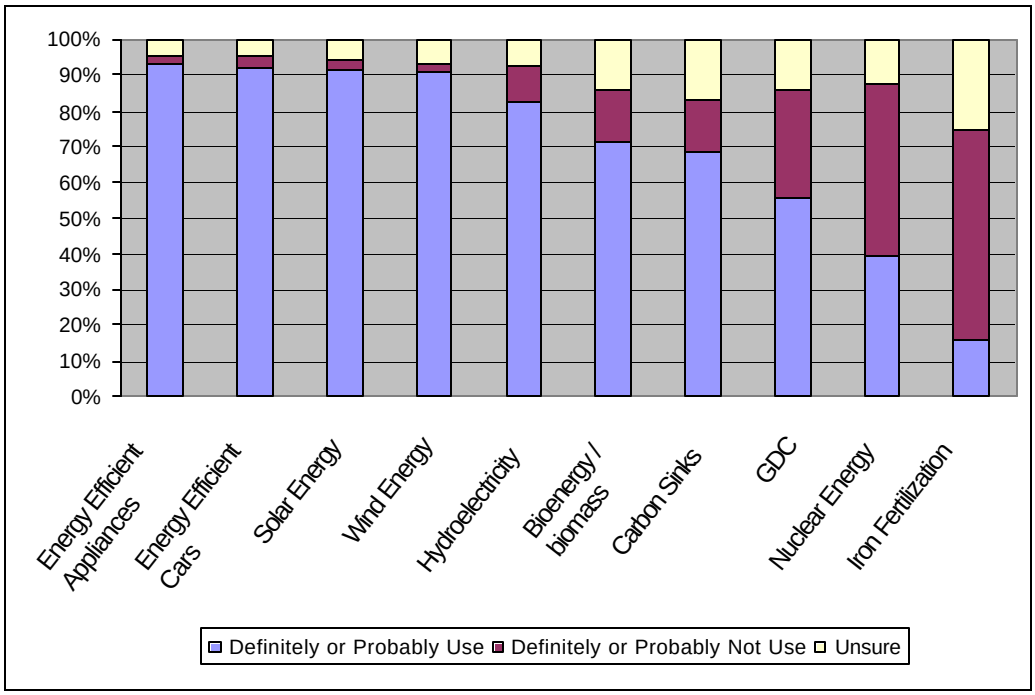
[1] Palmgren (2004) asked respondents for their willingness to pay for different energy packages that would reduce CO_2 emissions by 50%, while Curry (2004) tested the impact of providing price information on support for a variety of energy technologies.

Figure 7 – Perceptions of Different Energy Technologies (CAN)



Energy Technologies that Respondents Would Use in a Climate Change Strategy

Figure 7 – Perceptions of Different Energy Technologies (AB/SK)



Energy Technologies that Respondents Would Use in a Climate Change Strategy

Table 6 – Technologies that Respondents Would Use when Designing a Climate Change Strategy

Technology	Definitely or Probably Would Use (% CAN / AB/SK)	Definitely or Probably Would Not Use (% CAN / AB/SK)	Not Sure (% CAN / AB/SK)
Energy Efficient Appliances	92.0 / 93.3	2.3 / 2.3	5.7 / 4.4
Energy Efficient Cars	91.5 / 92.5	2.5 / 2.9	6.0 / 4.7
Solar Energy	91.5 / 91.6	2.9 / 2.7	5.6 / 5.7
Wind Energy	90.3 / 90.9	3.9 / 2.5	5.8 / 6.6
Hydroelectricity	84.3 / 82.7	7.9 / 10.3	7.8 / 7.0
Bioenergy/Biomass	72.0 / 71.2	11.7 / 14.6	16.3 / 14.1
Carbon Sinks	68.7 / 68.6	14.4 / 14.8	17.0 / 16.6
GDC	55.5 / 55.8	27.7 / 30.5	16.9 / 13.7
Nuclear Energy	36.2 / 39.5	52.4 / 48.1	11.4 / 12.4
Iron Fertilization	21.5 / 15.5	53.4 / 59.4	25.0 / 25.1

The results were very similar between the two geographic sub-samples, with both groups ranking the technologies identically. Energy efficiency measures were the most popular, followed by renewable energy technologies. Over half of the respondents would definitely or probably use GDC in a climate change plan, while only a little over a quarter of respondents probably or definitely would not use it, indicating good support for the technology's inclusion in Canada's climate change strategy. Nuclear energy was opposed by approximately half of the sample, and iron fertilization of the oceans was the most unpopular option by a significant margin.

This question was based on a similar question from the MIT survey, allowing the results to be compared. In the MIT survey renewable energy and energy efficiency measures were the most popular selections for a climate change plan, but the American sample favoured nuclear power (39% would definitely or probably use it in a climate change plan) over GDC. Only 29% of the American sample would definitely or probably use GDC in a climate change plan – much lower than in the Canadian sample. However, a much larger percentage of Americans than Canadians selected Not Sure for relatively unfamiliar technologies (even though the same descriptive phrases were used), and as a result, most of the use percentages are significantly lower than the Canadian figures (Curry 2004).

6. How risky does the public perceive GDC to be, in comparison with other common energy technologies?

In order to understand the perceived riskiness of GDC, respondents were asked to rate GDC and four other energy technologies on a scale of 1 to 7, where 1 is not at all risky, and 7 is extremely risky. The results are shown in Figures 8 and 9 and in Table 7.

Figure 8 – Perceived Risk of GDC Compared to Other Energy Technologies (CAN)

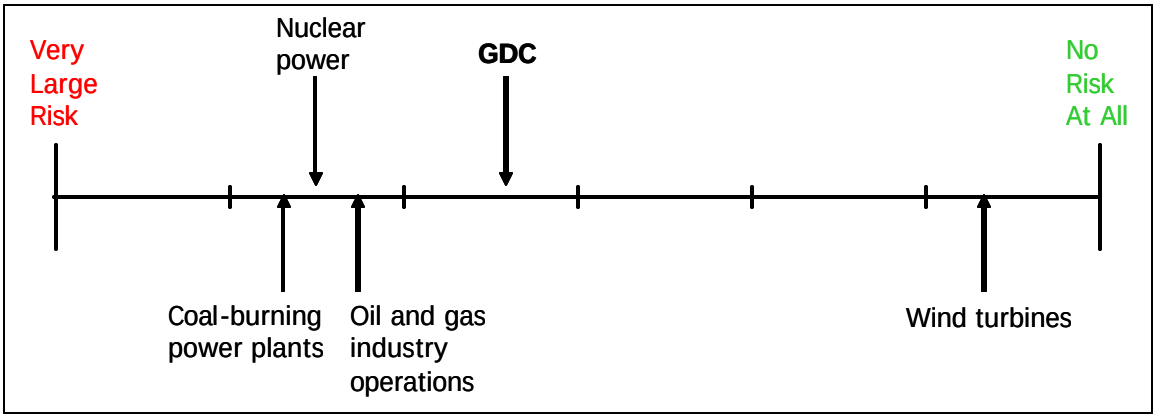


Figure 9– Perceived Risk of GDC Compared to Other Energy Technologies (AB/SK)

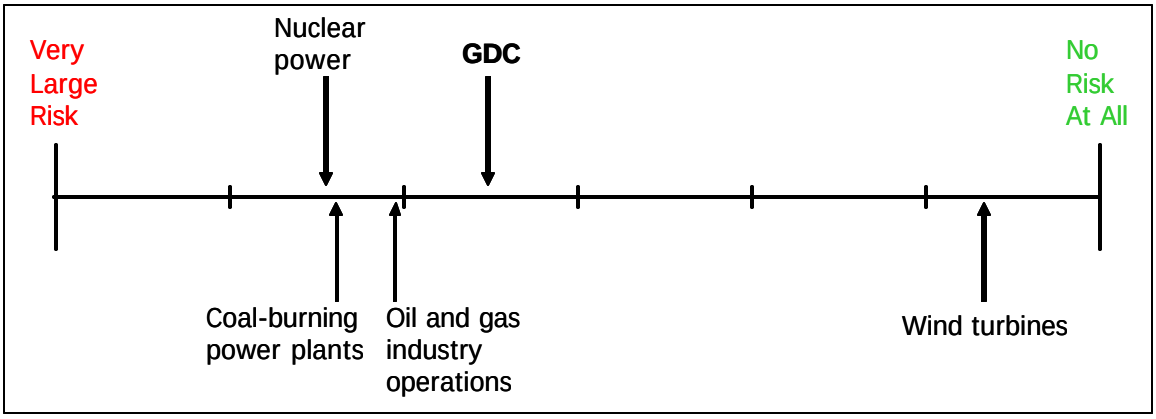


Table 7 – Perceived Risk of GDC Compared to Other Energy Technologies

	CAN	AB/SK	Significantly Different (95% Confidence Level)
Wind turbines	6.34	6.33	No
GDC	3.65	3.49	No
Oil and gas industry operations (production and refining)	2.70	2.95	Yes
Nuclear power	2.45	2.51	No
Coal-burning power plants	2.26	2.63	Yes

The results show that wind turbines are viewed as a nearly risk-free technology, which makes sense given the public's positive perception of wind energy (as shown in Table 6). What was surprising was that GDC was seen as less risky then oil and gas industry operations, nuclear power, or coal-burning power plants. The only technologies that

received significantly different responses from the two geographic sub-samples were oil and gas industry operations and coal-burning power plants, both of which were ranked as less risky by those living in Alberta and Saskatchewan, where these are very common technologies. While coal-fired power plants are not always popular, either in Alberta and Saskatchewan or in the rest of Canada, they are tolerated by the public. GDC is seen as substantially less risky (with a nearly neutral risk rating) than any of these other three common technologies, indicating that it is also likely to be accepted by the public.

7. What are the public's overall attitudes toward GDC?

Several questions were asked near the conclusion of the first part of the survey to determine the public's overall attitudes toward GDC. First, respondents were asked if after considering all of the potential benefits and potential risks of GDC, they thought that the technology would have a positive or negative effect on the environment (where 1 = highly negative and 7 = highly positive). Overall, respondents thought that GDC would have a very slightly positive net impact on the environment, with a mean rating of 4.09 from the CAN sub-sample and 4.15 from the AB/SK sub-sample, although these results were not statistically different from each other.

The next question asked respondents whether they supported or opposed the use of GDC in Canada, where 1 indicated strong opposition and 7 indicated strong support. The mean ratings were 4.44 by the CAN sub-sample and 4.29 by the AB/SK sub-sample, although these results were also not statistically different from each other, and 10.6% of the CAN sub-sample and 6.6% of the AB/SK sub-sample responded that they did not know. These responses indicate that the public is slightly supportive of the use of GDC in Canada. Respondents were also asked how certain or uncertain they felt about their answer, where 1 = very uncertain and 7 = very certain. The mean responses were 4.99 for the CAN sub-sample and 5.07 for the AB/SK sub-sample (not statistically different), indicating that the public is somewhat certain of their opinion, but not completely set on it. Together, these ratings indicate that GDC has potentially high political feasibility, as the public's slight support could probably be further increased by addressing the key concerns that have been raised.

A number of other researchers have looked at the public acceptability of GDC around the world. In the Unites States, Palmgren (2004) found that survey respondents were slightly opposed to GDC, rating it 3.3 on a scale where 1 = completely oppose and 7 = completely favour. In most other countries, there was slight support for GDC. In Japan, the public was slightly supportive of promoting GDC as part of a climate change program, although they were slightly negative about the implementation of each specific type of CO_2 disposal, including both on and offshore GDC, and lake and dilution style ocean disposal (Itaoka 2004). In the United Kingdom, a survey of 212 air travelers found that 38% liked or really liked GDC, 27% were neutral, 26% didn't like it or didn't like it at all, and 8% didn't know (Shackley 2004). In the Netherlands, Huijts (2003) found that the public was neutral to a bit positive about the usefulness of GDC and its suitability as a

solution to the climate change problem, and was neutral to positive concerning the desirability of GDC in general. However, people were neutral to negative about GDC below their own residential area, demonstrating what she called a NUMBY (not under my backyard) response. The results from this Canadian survey are generally slightly more positive than other public acceptability findings from around the world.

8. For those who do not support GDC, how strong is their opposition, and what actions could be taken to reduce it?

After learning what the public's level of support is for GDC, the next step is to determine why those who do not support GDC in Canada are opposed, whether or not their opinion may change in the future, and what factors could lead them to become more supportive of the technology. Therefore, respondents who indicated that they were opposed to GDC (those who ranked their support as 3 (slight opposition) or below) were asked to indicate whether they agreed or disagreed with the following two statements, where 1 = totally disagree and 7 = totally agree:

1. I am concerned about the risks of geological disposal of CO_2
2. I am *fundamentally* opposed to geological disposal of CO_2

The mean responses to the first statement were 5.46 for the CAN sub-sample and 5.35 for the AB/SK sub-sample, although these responses were not statistically different. Both groups therefore moderately agreed that they were concerned about the risks of GDC. However, the mean response by both sub-samples to the statement enquiring about fundamental opposition to GDC was 3.94, which indicates that there was very slight disagreement overall with this statement. These results show that those who do not support GDC in Canada are generally concerned about the risks, and not morally or fundamentally opposed to the technology in the manner that some people are opposed to nuclear energy. Itaoka (2004) asked a similar question in Japan and also obtained similar results; only 17.6% of those opposed to carbon capture and disposal indicated that they were fundamentally opposed, while 82.4% responded "it depends".

Given that those who are opposed to GDC in Canada generally have that opinion because they are concerned about the risks, the next step is to understand what actions could be taken that would make them more comfortable with GDC. A higher comfort level with the technology should result in decreased opposition or possibly increased support for GDC in Canada. In the survey, respondents were presented with eight actions or conditions relating to GDC that were identified in the focus groups as critical to public support for the technology, and asked which (if any) of the alternatives would reduce their opposition to GDC (multiple alternatives could be selected). The results are presented in Table 8.

Table 8 – Actions that Would Reduce Opposition to GDC (% Selecting Each Action)

	CAN	AB/SK
More information	80.3	77.0
Involvement of independent experts and NGOs	63.1	57.6
No reduction in spending on renewables and energy efficiency	62.7	61.3
Strong regulation and monitoring	61.3	62.8
More demonstration projects	46.9	43.8
Public consultation process	43.7	40.7
Knowledge that renewables and efficiency can't achieve GHG reduction targets	40.5	37.8
Decreases in Cost	33.6	30.6

The most important factor in reducing opposition to GDC is acquiring more information (through research) and disseminating it to the public. Approximately 80% of those who currently oppose GDC state that more information about the technology would reduce their opposition. Other important actions are the development of a strong regulatory and monitoring framework involving independent experts and NGOs, which would reduce the perceived risk associated with GDC, and a commitment to not develop GDC at the expense of renewable energy and energy efficiency, which are clearly the public's first choice for reducing GHG emissions in Canada. Cost is the least important factor to those who are opposed to GDC, although cost decreases would still increase support from one-third of those opposed, demonstrating that all of these actions and conditions can play an important role in increasing public support for the technology.

9. Does the public's support for GDC vary significantly based on the extent to which GDC is used in other countries?

Another factor that may influence the Canadian public's opinions about GDC is the attitude toward the technology around the world. If most countries considered GDC to be a risky technology, and its use were widely banned, we would expect Canadian attitudes to be significantly more negative. On the other hand, widespread use of GDC around the world would likely have a positive influence on Canadian attitudes, as the public would become more familiar with the technology, and a wealth of experience in the safe use of GDC would develop.

To test this theory, respondents were first asked if they would support or oppose GDC in Canada if almost all other countries in the world had rejected the technology as an unsafe option. Next respondents were asked if they would support or oppose GDC in Canada if almost all other countries in the world were using GDC and had declared it safe (on a seven point scale where 1 = strongly oppose and 7 = strongly support). As expected,

when other countries had rejected GDC the Canadian attitude became one of slight opposition (3.15 in the CAN sub-sample and 3.18 in the AB/SK sub-sample, although the difference between these figures is not statistically significant). This scenario also made respondents more uncertain about their opinion: 9.2% of the CAN sub-sample and 9.6% of the AB/SK sub-sample responded "don't know". When most other countries are actively using GDC and consider it safe, the Canadian attitude improves to moderate support for the technology, with the CAN sub-sample rating it at 5.35, and the AB/SK sub-sample rating it at 5.1. This was one of the few instances where the responses were statistically different at the 95% confidence level between the geographic sub-samples, showing that the use of GDC in the rest of the world was not as important to the AB/SK sub-sample in demonstrating the safety of the technology. For this question, a smaller 6.9% of the CAN sub-sample and 6.0% of the AB/SK sub-sample responded "don't know". Compared to the initial GDC support ratings (4.44 for CAN and 4.29 for AB/SK), the new levels of support given either high or low usage of GDC in other countries are statistically quite different, indicating that dissemination of information about worldwide GDC activity will have an important impact on Canadian support for the technology.

10. Is the public's support for GDC likely to change significantly depending on how GDC is portrayed in the media?

Because GDC is still a relatively unknown technology, and because the public is not certain of their opinions, the media will play a critical role in shaping public opinion. To test the potential impact of the media's presentation of GDC on Canadian public opinions, the survey sample was split, and half of the sample was given a very positive hypothetical newspaper article at the end of the survey, while the other half was given a very negative article to read. Respondents were then asked again to indicate whether they supported or opposed the use of GDC in Canada. If the responses are significantly different from their original level of support, then we can conclude that the media's presentation of GDC will have a significant impact on Canadian public opinions toward the technology.

Respondents who received the negative article did indeed become more opposed to GDC, with those in the CAN sub-sample giving the technology a new rating of 3.65 and those in AB/SK giving it a rating of 3.70 (responses not statistically different). The impact of negative media information caused public opinion to move from slight support to slight opposition.

Respondents who received the positive article predictably became more positively disposed to GDC, increasing their ratings to 5.22 (CAN sub-sample) and 5.03 (AB/SK sub-sample) (responses not statistically different). Thus, positive media information can also cause a substantial shift in public opinion, from slight to moderate support. Both positive and negative media information resulted in opinion shifts of a similar magnitude, showing that both types of media portrayal will have an important impact on Canadian public opinions about GDC.

11. What is the relative importance of various characteristics of GDC projects to the public?

In order to further understand Canadians' preferences for the development of GDC in Canada, a discrete choice experiment was conducted as part of the survey. The goal of the experiment was to determine the relative importance of different characteristics of GDC projects, in order to help policy makers and industry prioritize the different actions that can be taken to improve public support for the technology.

Discrete choice models are used to understand how individuals make choices between alternatives. They have traditionally been used in market research, and are based on random utility theory. The decision making heuristic embodied in discrete choice models assumes that individuals view products as bundles of characteristics, each of which has an associated importance, and that individuals choose between products by comparing their utilities, which are calculated by taking a weighted sum of the characteristics and each characteristic's associated importance (Louviere 2000). While this heuristic may bear little resemblance to the way individuals actually make choices, discrete choice models are generally successful at approximating the results of the choice process (Rivers 2003).

Using the focus group results and consultations with experts, three characteristics were identified to describe GDC:

1. The entity that would manage the long-term disposal risks and have liability for GDC in Canada (Entity);
2. The share of Canadian GHG reduction targets that would be met with GDC (with the remaining share met by a combination of energy efficiency, renewable energy and nuclear power) (Share), and
3. The increase in the respondent's monthly electricity bill (ElecBill).

Each characteristic had three possible levels. The Entity alternatives were the federal government, provincial government or industry; the potential Shares of Canadian GHG reduction targets that would be met using GDC were 5%, 20%, and 50%; and the potential increases in monthly Electricity bills were $5, $25, and $50. It is not as important that the actual potential figures be used as that a range of values are examined in order to evaluate the tradeoffs respondents make between the alternatives. The discrete choice experiment required respondents to make nine consecutive choices, each between three alternative configurations of GDC made up of combinations of the different levels of these three characteristics (see Appendix D for the choice sets and the descriptions of each characteristic).

Tables 9 and 10 report the model coefficients, standard errors, and monetized value of each characteristic for both the CAN and AB/SK sub-samples respectively. The CAN model had an R^2 value of 0.1512, indicating that 15.12% of the variation in the data can be explained by the model. The AB/SK model had a slightly lower R^2 value of 0.1429, indicating that 14.29% of the variation in the data can be explained by the model. These

figures are both relatively low, indicating that respondents' choice patterns were not consistent, and there was significant random variation in the data. This is likely because GDC is a new technology, and respondents have not yet developed fully formed opinions about the technology and which characteristics will be important to them. It is also possible that respondents inferred the existence of other characteristics for each profile presented, and based some of their choice decision on this other information. This was the first application of discrete choice modelling to understanding public attitudes toward GDC, and so the results can not be compared to other studies. However, despite the relatively low explanatory power of the model, the results are still useful. While undue weight should not be put on the exact monetary values presented below, the results do provide an indication of the relative importance of the modeled characteristics, which was our goal in experimenting with the application of discrete choice modeling to this policy question.

Table 9 – Discrete Choice Modeling Results (CAN)

Variable	Coefficient	S. Error	P-value	Monetized
Entity-Provincial	0.251	0.029	0.000	-$6.34
Entity-Federal	0.549	0.027	0.000	-$13.88
Share (+1%)	0.021	0.001	0.000	-$0.53
ElecBill (+$1)	-0.040	0.001	0.000	$1.00
Intercept	0.164	0.024	0.000	-$4.14

Table 10 – Discrete Choice Modeling Results (AB/SK)

Variable	Coefficient	S. Error	P-value	Monetized
Entity-Provincial	0.458	0.035	0.000	-$11.37
Entity-Federal	0.342	0.035	0.000	-$8.50
Share (+1%)	0.018	0.001	0.000	-$0.46
ElecBill (+$1)	-0.040	0.001	0.000	$1.00
Intercept	0.136	0.030	0.000	-$3.37

All of the coefficients are significant at the 99% significance level and have the expected signs. The characteristic 'Managing Entity' was dummy coded in the model, so Industry was chosen as the base case, and the coefficients for Entity-Provincial and Entity-Federal thus represent the difference between each of those variables and the case where Industry is the managing entity. All of the variables were standardized to the monetary attribute (increase in Electricity Bill), or *monetized* so that they could be compared. To interpret the monetized variables, recall that an increase of $1 in an individual's electricity bill is a negative thing (both intuitively, and by noting the negative coefficient). As a result, a negative monetized variable actually means that the specified level of that variable (for Entity), or a one-unit increase in that variable (for Share) has the same value to respondents as a *decrease* in their monthly electricity bill of the same amount.

The results show that the entity that manages GDC in Canada is the most important characteristic to both sub-samples, with the CAN sub-sample preferring to have the federal government manage GDC and the AB/SK sub-sample preferring that their provincial governments manage GDC, rather than having industry take on this role. Federal management as opposed to industry management had the same value to respondents as a $13.88 (CAN) or $8.50 (AK/SK) reduction in their monthly electricity bill. Conversely, the monetized federal coefficients could be interpreted as meaning that the public would react to industry managing GDC rather than the federal government as though their monthly electricity bill went up by $13.88 (CAN) or $8.50 (AK/SK). Provincial government management was preferred by the AB/SK sub-sample and had the same value to respondents as a $6.35 (CAN) or $11.37 (AB/SK) reduction in their monthly electricity bill, or the converse for industry management. It is notable that provincial government management is seen more favourably in Alberta and Saskatchewan, since that is where GDC will predominantly be developed, and the provincial government is likely to play an active role.

Increasing the share of Canada's GHG emission reduction targets that is met with GDC versus a combination of energy efficiency, renewable energy and nuclear power is seen as positive to both groups of respondents. Increasing the share of GDC from 0% to 50% of the target would have the same value to respondents as a $26.38 (CAN) or $22.77 (AB/SK) decrease in their monthly electricity bill. This likely results from respondents' slightly positive opinion about GDC and negative attitude toward nuclear power, and the belief that GDC needs to be used to achieve significant emission reductions in order to make the investment and the risks worthwhile.

Table 11 reports the 95% confidence intervals on the standardized (monetized) coefficients, which show that all of the characteristics except for the electricity bill amount and the model intercept were significantly different between the CAN and AB/SK models.

Table 11 – Confidence Intervals for Monetized Discrete Choice Model Results

	CAN		**AB/SK**		
	Upper C.I.	**Lower C.I.**	**Upper C.I.**	**Lower C.I.**	
Entity-Provincial	-$7.81	-$4.87	-$13.13	-$9.62	Sig. Diff.
Entity - Federal	-$15.25	-$12.51	-$10.24	-$6.76	Sig. Diff.
Share (+1%)	-$0.56	-$0.50	-$0.49	-$0.42	Sig. Diff.
ElecBill (+$1)	$0.96	$1.04	$0.95	$1.05	Not Sig. Diff.
Intercept	-$5.36	-$2.92	-$4.87	-$1.88	Not Sig. Diff.

A question was included in the survey after the DCE to investigate whether respondents would assign the same relative importance to each characteristic when asked to consider

it on its own as they did in the experiment, where each characteristic was part of a scenario they had to evaluate.

The two geographic sub-samples ranked the three characteristics in this verification question slightly differently. The most important characteristic to both groups was the entity that managed GDC in Canada. The CAN sub-sample ranked the share of GHG reductions achieved using GDC as the second most important attribute, leaving the amount that their monthly electricity bill increased by as their last choice. The AB/SK sub-sample reversed the importance of these last two attributes, placing the electricity bill increase as the second most important attribute, and the share of GHG reductions achieved by GDC as least important. The results of this verification question compare positively with the results from the DCE. Respondents from both geographic sub-samples indeed valued the entity that managed GDC in Canada the highest. The AB/SK results from the DCE completely matched their later ranking of the importance of the characteristics, while the CAN sub-sample's results showed that in the experiment they actually valued the monthly electricity bill increase higher than the share of GHG reductions, on a per unit basis, as opposed to the opposite order in their subsequent ranking. However, the units are not directly comparable, and the monetized values are in a similar range, so the ranking question does provide good verification for the results of the DCE.

Multiple Regression Results

The preceding section presented the results from each survey question individually. This section presents an investigation of the integrated results – how responses to some questions influence responses to others. What we are interested in is the connection between respondents' attitudes and demographic characteristics and their support for GDC, as this may provide additional insights into how support for GDC might be increased. To understand this, ordinary least squares linear multiple regression analyses were performed for both the CAN and AB/SK geographic sub-samples.

Linear multiple regression is used to identify relationships between a *dependent* variable that we are interested in, and a number of potential *independent* variables that may have an impact on the value of the dependent variable. In this case, question 8 from the survey is used as the dependent variable. This is the question that measured overall support for GDC in Canada, asking respondents ""Do you support or oppose the use of geological disposal of CO2 in Canada?" (1 = strongly oppose, 7 = strongly support, or don't know). The independent variables tested included:

Attitudinal Variables

- Importance of climate change relative to other national issues
- Belief in climate change
- Awareness of GDC
- Belief that the government should regulate to reduce CO_2 emissions
- Certainty about their level of support for GDC

Socio-demographic Characteristics

- Gender
- Age group
- Income group
- Province of residence
- Size of city that respondent lives in
- Education, and
- Whether or not the respondent has children 19 years of age or younger.

The regression models were initially run with all of these variables included in order to evaluate the predictive significance of each variable. Those variables that were insignificant at the 95% level were then removed, and the models were re-run for both geographic sub-samples.

The final model for the CAN sub-sample had four significant explanatory (independent) variables: being female, believing that climate change is not a problem, being aware of GDC, and certainty about support for GDC. All of these variables were highly significant (see Table 1 below). The F statistic was 10.88, with an associated significance (p-value) of 0.000, which indicates that the independent variables are jointly

very significant. However, the overall explanatory power of the model was low, with an R-squared value of 0.032, indicating that only 3.2% of the variation in the data can be explained by these independent variables. Therefore, the vast majority of factors that determined the level of support for GDC by the CAN sub-sample were not measured in the survey (or perhaps measurable at all) and could not be determined.

Table 9 - Multiple Linear Regression Results – CAN Sub-sample

Coefficients[a]

Model		Unstandardized Coefficients		Standardized Coefficients	t	Sig.	95% Confidence Interval for B	
		B	Std. Error	Beta			Lower Bound	Upper Bound
1	(Constant)	3.631	.198		18.313	.000	3.242	4.020
	Female	-.278	.120	-.067	-2.313	.021	-.513	-.042
	CCNoConcern	-1.395	.334	-.120	-4.181	.000	-2.049	-.740
	AwareofCCS	.685	.195	.101	3.511	.000	.302	1.068
	q9 certainty	.086	.035	.070	2.441	.015	.017	.156

a. Dependent Variable: q8 geostore

Although these variables play a very small role in determining support for GDC, it is still interesting to investigate them. The results show that females and those individuals that do not believe that climate change is a problem have a lower rated support for GDC. On the other hand, being aware of GDC results in higher support, and those individuals who are more certain of their level of support for GDC are slightly more likely to support it. The converse of this is that those individuals who do not support GDC are slightly less certain about their opinion, indicating that their levels of support may change in the future as they gain more information about the technology.

The AB/SK model had seven significant explanatory variables: believing that climate change was serious and required immediate action (question (Q) 2a), believing that climate change is taking place and some action should be taken (Q 2b), believing that we don't know enough about climate change and more research is necessary before taking action (Q 2c), having an income greater than $50,000 per year, having graduated from university, and being female. Again, all of these variables were significant at the 95% or 99% confidence level (see Table 2 below). The F statistic was 12.96, with an associated significance level of 0.000, indicating that together all of the independent variables are jointly significant. The model is a slightly better predictor than the CAN sub-sample model, with an adjusted R-squared of 0.098, indicating that the model explains 9.8% of the variation in the data. However, this is still quite low, indicating that we have not captured the key determinants of public opinion regarding GDC.

Table 10 - Multiple Linear Regression Results – AB/SK Sub-Sample

Coefficients[a]

Model		Unstandardized Coefficients		Standardized Coefficients			95% Confidence Interval for B	
		B	Std. Error	Beta	t	Sig.	Lower Bound	Upper Bound
1	(Constant)	3.119	.241		12.935	.000	2.645	3.592
	Q2 a	1.334	.259	.311	5.147	.000	.825	1.843
	Q2 b	1.104	.253	.277	4.371	.000	.608	1.600
	Q2 c	.623	.266	.135	2.342	.019	.101	1.146
	50K-74.9K	.440	.178	.093	2.476	.014	.091	.788
	greater than 75K	.338	.153	.084	2.211	.027	.038	.638
	graduated university	.506	.171	.102	2.951	.003	.169	.842
	Female	-.818	.135	-.210	-6.054	.000	-1.084	-.553

a. Dependent Variable: q8 geostore

The results can be interpreted to mean that belief that climate change is a problem (Q 2a and Q 2b), or at least is worthy of future research (Q 2c) is associated with higher support for GDC. Combined with the variable CCNoConcern (Q 2d), which was significant for the CAN model, and referring to the standardized coefficients, an interesting trend is revealed whereby decreasing support for action to deal with climate change leads to decreasing support for GDC in Canada, and vice versa. Higher income levels are associated with higher support for GDC. Having an undergraduate university degree is also associated with increased support for GDC, although other levels of education did not have a significant impact, so a trend can not be identified. As with the CAN model, females were more opposed to GDC.

Linear multiple regression was also used to understand the determinants of public opinion about GDC in the 2004 Japanese study (Itaoka 2004). In that study the researchers obtained much higher explanatory power, with R-squared values ranging from 0.355 to 0.451. One reason for this may be the higher awareness of GDC in Japan, which suggests that attitudes toward the technology may be better formed. Another reason is the researchers' use of factor analysis in the regression analysis. Factor analysis identifies and describes clusters of respondents who have answered questions in a similar manner. Use of this technique allowed for a greater proportion of respondents' opinions about GDC to be explained by attitudes identified through patterns of responses to previous questions. The most important factors were respondent understanding of the effectiveness of GDC as a mitigation option for climate change (associated with greater support for GDC), concern about risks and leakage (associated with lower support for GDC), and concern that GDC would allow continuation of current usage levels of fossil fuels (associated with lower support for GDC). As with the current study, socio-demographic variables contributed little to explaining public opinion toward GDC.

Neither of the multiple regression models developed in the current study had a high explanatory power, and the CAN model had nearly no explanatory power at all. For this reason, the multiple regression results should be viewed as preliminary and descriptive only. The low explanatory power of the models indicates that whatever factors are important determinants of public opinion about GDC were not captured by the survey

questions, and most of the variability in responses is coming from other sources or is random. While this could indicate that the wrong questions were asked, it is likely that the newness and unfamiliarity of GDC mean that there is still substantial variability and randomness in people's opinions, and there are not yet significant determinants of support for the technology. For this reason, the qualitative and quantitative findings from the individual survey questions should be looked to for the most insight into likely public attitudes toward GDC in Canada.

Policy Implications

The results of this research suggest that GDC will be publicly acceptable, and therefore politically feasible as part of a balanced climate change portfolio in Canada. Over half of the respondents would definitely or probably use GDC in a climate change plan, while only a little over a quarter of respondents probably or definitely would not use it. Respondents thought that GDC would have a slightly positive net impact on the environment; considered it less risky than normal oil and gas industry operations (production and refining), nuclear power, or coal-fired power plants; and overall were slightly in support of its development in Canada. In particular, the fact that the public believes GDC to be less risky than normal oil and gas industry operations – which suffer from occasional high profile accidents and environmental problems, yet are still tolerated by the public – strongly suggests that GDC will be well accepted by Canadians, and eventually may grow to be considered a standard activity associated with fossil fuel use. Despite this, the public does have some key concerns about GDC, and there are several actions that government can take to address the public's concerns and further increase support for the technology.

Education about Climate Change

More public education about CO_2 and climate change is needed. Although a strong majority of Canadians believe that immediate action or some action to reduce climate change is warranted, and agree that government action to reduce the threat of climate change is required, climate change still ranks very low in importance compared to other national issues – and is rated last in importance among environmental issues. There is also significant confusion about CO_2 – many people still think it is responsible for ozone layer depletion, and the public seems to perceive CO_2 as more dangerous (to their health) than it actually is. Public education should stress that CO_2 is only dangerous to human health in high concentrations, and is of most concern because of its impact on the climate.

Public awareness that climate change is a critical environmental issue is the key to public support for GDC. In the multiple regression analyses, climate change beliefs were a significant determinant of support for GDC for both geographic sub-samples. As Canadians become increasingly convinced of the severity of the climate change problem, and the need for immediate action, their support for GDC is likely to increase.

Public Outreach about GDC

Public outreach about GDC should focus on several key points:

- The threat of climate change and GDC's ability to address it
- Providing more information about GDC
- The low probability of negative effects, the preventative measures that will be employed, and remediation options that can be used in the event of a problem
- The extensive use of GDC technology historically, and around the world

- GDC's potential as a bridging technology, and as a complement to energy efficiency and renewable energy
- CO_2-based EOR as a way to involve the oil and gas industry in addressing climate change and as a way to use CO_2 productively

As discussed above, the most likely supporters of GDC are those who are concerned about climate change, so the risks of climate change need to be presented, as well as GDC's capability for quickly reducing CO_2 emissions. Next, the public wants information: the dissemination of existing information, and the development of new information through continued research. Some key questions that the public has include:

- What is GDC? (in layman's terms)
- Where would GDC take place?
- How much CO_2 would be stored?
- What would be done with emissions from Eastern Canada?
- How does GDC fit in a climate change strategy (for example, GDC can't reduce CO_2 emissions from vehicles)

The public is understandably concerned about the risks of GDC, since it is a new (and to the average member of the public, unproven) technology. The greatest concerns are about unknown future impacts, CO_2 leaks and groundwater contamination. When evaluating risk, the public tends to focus on the magnitude of the outcome, while ignoring or overestimating the probability of occurrence. Where research and experience has identified probabilities of negative outcomes of GDC, these should be shared with the public. The public should also be made aware that GDC will be very carefully monitored to avoid unanticipated negative impacts, that remediation options exist in the unlikely event of an accident, and that intensive research will continue, in order to strengthen our knowledge about the use of this technology.

Most Canadians have not previously heard of GDC, so they will assume it is a new, untested technology when they first encounter it. As a result, it will be very important to share information about the technology's safe history of use in the oil and gas industry, and its current use in both demonstration and commercial projects in Canada and worldwide. Sharing Canadian and international success stories will help to show that the technology has been successfully and safely established around the world, which respondents indicated would increase their support for GDC.

GDC also needs to be presented as a bridging technology that will allow Canada to achieve short-term reductions in greenhouse gas emissions while other long-term alternatives are developed. The public needs to know that GDC will not replace alternatives such as energy efficiency and renewable energy, but will complement them, since even with very high growth rates these other technologies can not sufficiently reduce GHG emissions on their own. This is a very important point; unless other long-term emission-reduction and lifestyle-changing solutions are implemented simultaneously, many people will not support the use of GDC in Canada.

Finally, CO_2-based EOR is viewed positively, as a way to get the oil and gas industry involved in tackling climate change, reduce water use (in some cases) by the oil and gas industry, use CO_2 in a beneficial way, and make it easier to extract oil. These benefits should be highlighted, as should the large continued need for oil in Canada, and its importance to the Alberta and Saskatchewan economies.

Media Outreach

The survey demonstrated the potential impact the media could have on public support for GDC. Both positive and negative media information resulted in corresponding opinion shifts of a similar magnitude, indicating that both types of media portrayal of GDC will have an important impact on Canadian public opinions. Proactively providing the media with the facts about GDC in Canada and worldwide before erroneous information and exaggerations make their way into the public discourse is critical to retaining public support.

Regulation and Management

GDC in Canada it is a relatively new technology with the potential for harm to human health and the environment if it is mismanaged. Unanticipated impacts must be identified and remediated quickly. Because of these characteristics, GDC needs to be strictly regulated and managed in order for the public to feel comfortable with the technology.

The results from the discrete choice experiment reveal that Canadians do not want industry to be the entity responsible for managing the long-term risks and retaining liability for GDC in Canada. In Alberta and Saskatchewan, where most GDC will take place, the provincial government is the preferred management entity, while in the rest of Canada, respondents prefer that the federal government take over the management role. Despite the public's preference, it is not likely that the day-to-day operations of GDC in Canada will be taken over by government. Existing government policy frameworks favour a market-oriented approach to implementing GDC, suggesting it be initiated and managed in a commercially viable manner. However, the results suggest that public support for GDC will be higher if a government entity is actively involved in monitoring and regulating GDC, ensuring risks are minimized. Participants were very much in favour of involving non-governmental organizations and independent experts in the management and regulation of GDC in Canada. Having an independent organization oversee GDC in Canada may be an acceptable compromise for the public between having either government or industry take sole responsibility for managing GDC.

Additionally, it is recommended that in Alberta and Saskatchewan where GDC will be used most extensively, the public be involved in the decision process about how GDC will be managed and regulated, in order to increase their comfort, buy-in, and support for the technology's use in their provinces.

Extent of GDC in Canada

An interesting result coming out of the focus groups and the discrete choice experiment was that Canadians would prefer for GDC to be used to achieve a larger, rather than smaller share of Canada's GHG emission reductions. If the effort is made to develop GDC in Canada, focus group participants believed it to be more worthwhile to use the technology extensively than to target only a small share of total emission reductions, which could be met instead through demand management and lifestyle changes. GDC was also seen as less risky than nuclear power, which respondents do not want to see used to reduce GHG emissions in Canada. However, the heavier reliance on GDC to reduce Canadian GHG emissions should not come at the expense of energy efficiency and renewable energy projects, or public outreach programs that encourage the public to make lifestyle changes to reduce energy use (such as the One Tonne Challenge). GDC support in Canada will be highest if it is used in combination with these programs and technologies as part of a balanced climate change strategy, and is used to displace unpopular emission reduction alternatives such as nuclear power.

Conclusions

This research was the first empirical study of public attitudes toward GDC in Canada, and can be used as the basis for further investigation into the public's likely response to the development of this technology in Canada. The focus groups and subsequent national survey revealed that the public is largely unfamiliar with GDC, but is likely to show slight support for its development in Canada. Factors that may increase support for GDC include 1) greater public understanding of the technology, 2) a strong regulatory and management regime that has significant roles for government, independent experts and NGOs, 3) its use as part of a balanced climate change portfolio that involves energy efficiency, renewable energy, and behavioural change components, 4) significant international experience with GDC, and 5) positive coverage by the media. The public is concerned about unknown future impacts, CO_2 leaks, and groundwater contamination, and their support will decrease if these concerns are not addressed adequately, or if industry is given full responsibility for the management and monitoring of GDC. Public support will also decrease if GDC development comes at the expense of investment in energy efficiency and renewable energy programs, which are very popular with the public, or if the media reports negative information about GDC. Based on the findings from this research, a number of policy recommendations are made, which can be used by the federal and provincial governments, industry, and non-governmental organizations as a guide for developing and managing GDC in Canada and for interacting with the public on the topic of GDC.

Overall, the findings from this research were positive, and suggest that the public would be willing to accept the use of GDC as long as their key concerns are addressed. GDC is perceived to be less risky than normal oil and gas industry operations, which are generally accepted in Canada, despite occasional accidents and environmental problems. This should help bolster the confidence of those who may be hesitant to develop GDC on a large scale due to uncertainty about the technology's public acceptability.

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Appendix A: Telephone Recruitment Guide

The Telephone Recruitment Guide as originally written was more substantial than the final version, incorporating more of an introduction to the benefits of participating in the focus group. However, the initial calling revealed that participants were only willing to listen to several seconds of introduction to the topic before they would interject that they were not interested, and so the recruitment guide was shortened significantly. This change allowed the conversations to progress significantly further, and increased the success rate.

Toronto version

Hello, my name is Jacqueline Sharp and I am a graduate student calling from Simon Fraser University. I am calling to invite you to participate in a focus group on the public's opinions about a new environmental technology that the government is considering using in Canada. This is a one-time group interview that would last about two hours, and we would pay you $50 and provide dinner. The research is being done for the public's benefit. Can I tell you a little more about this?

First of all, the session that we're trying to set up is on Monday, August 30 at 6:30 pm. Is this something that you could fit into your schedule?

First I need to ask you a few questions to make sure that you are eligible for the focus group.

1. What is your age? Are you in your 20s, 30s, 40s, 50s etc? (*if too young explain that we need people over the voting age and ask if there is anyone over 18 in the household*)

2. And in order to make sure that I have a balanced sample of participants, could you please tell me what is the highest level of education you have completed?

3. And lastly, I am going to read out five environmental issues and technologies. For each one, can you tell me if you are familiar with it, somewhat familiar with it, or not familiar with it?

    - Species extinction
    - Climate change or global warming
    - Carbon storage or carbon sequestration
    - Genetically modified foods
    - Long-term storage of nuclear waste

(*If not eligible (I have enough in the category), then thank them, ask if they would like to be considered as an alternate, and end call)*

Thank you – you are eligible to participate in the focus group. Let me tell you a little more about this focus group. I am evaluating public attitudes towards a new environmental technology, in order to make recommendations to the government about how to develop it, and by participating you will have the chance to make sure that your opinions are represented. The focus group will only happen once and it will last for 2 hours. We won't try to sell you anything, and we won't try to sign you up for anything else. We are just interested in your opinions and views. The focus group will take place at Metro Hall on the corner of King St and John St, in Room 310 and again, it would be on Monday, August 30th. We would start at 6:30 pm and end before 9:00 pm. If I do put your name down it is very important that we have everyone show up, as we are only recruiting the number of participants that we need. Does this sound like it would work for you? (*yes: That's great! Could I get your name please?*)

Again, we'll be paying you $50, which we will give you in cash at the conclusion of the focus group. We will also be serving sandwiches, cookies, drinks, coffee and tea. The group will consist of approximately 10 other people like yourself, and we will all engage in a group discussion.

I'd like to send you an email or fax confirming your participation in this focus group along with a map and the time/date. Do you have an email address or fax number that I could send that to?

Just so you know, we will be starting right on time at 6:30 pm on August 30th, so if you get to the session after the discussion starts we may not be able to include you and we may not be able to pay you either. So it is very important that you try to get there on time at 6:30pm.

So everyone remembers, we will be calling you back the evening before the group to remind you about it. Is this the best number to get you at if we call on Sunday August 29th?

If an emergency comes up, and you are unable to attend, would you please call me and let me know at 416-560-7382? My name again is Jacqueline Sharp

Thank you very much. I look forward to seeing you on August 30th.

Answering machine:

Hi, my name is Jacqueline Sharp and I am a graduate student calling from Simon Fraser University. I'm calling to offer you the chance to be in a focus group that I am holding. This is a group interview in order to get your opinions about a new environmental technology that the government is considering using in Canada. For your participation we would pay you $50 and provide dinner. The focus group will be held on Monday, August 30th from 6:30 to 9:00 pm. I would be happy to give you some more information if you give me a call back, and I promise not to try to talk you into participating if it turns

out not to interest you. You can call me back at 416-560-7382, and my name again is Jacqueline Sharp.

Appendix B: Moderator's Guide

10 (minutes) Thank you for your time today. My name is Jacqueline Sharp, and I am a researcher in the School of Resource and Environmental Management at Simon Fraser University in Burnaby, British Colombia. Has everyone reviewed the information sheet about today's focus group and signed the consent form?

We are here to learn more about your opinions about a new environmental technology that may be developed in Canada. The results will be used to help us develop a larger survey to go out to Canadians in the fall. We are interested in all the thoughts and impressions that you have as we move through the discussion, so please share everything that you are thinking. There are no right or wrong answers to the questions – your opinions are what matter. We want to hear from each of you today, so please make an effort to share your thoughts. If one of you is contributing more than the others I might ask you to let others talk a bit more, and if you haven't said much, I might ask for your opinion.

We will be recording this session, but everything you say will be treated confidentially, and only your first name will be used. I will lead the discussion with 11 questions over the course of the evening, but would like you all to engage in a free flowing discussion starting from each question.

We have a fairly full agenda today, so I'll apologize in advance if I have to cut off the discussion at any point. I don't want to be impolite, but I may have to interrupt and bring us back to the main topic if we get too far afield. Or I may have to break in and move us along to the next question so we have enough time to get through all the topics we need to discuss. If you have a cell phone or pager with you, please turn it off if at all possible, as they will be distracting to our discussion. If you do have to leave it on, please leave the room if you have to take a call and return as quickly as you can. If you need to leave for an emergency, please let us know.

Before we start, I'd like to have each of you fill in a short questionnaire (*hand out page 1*). Please make sure you fill out both sides, but don't look ahead to the other handouts. Pass it back to me when you are done.

Thank you. Now let's start by introducing ourselves – your first name only is fine, and just to start the discussion off, please also share with the group what you think is the biggest environmental problem facing Canada today?

1. 5 Now let's talk a bit about some of the questions that were on the questionnaire. What comes to mind when you hear the term carbon dioxide storage?

2. 5 What about carbon dioxide? Do you feel that it is dangerous to your health, or harmless?

3. 5-10 Now I am going to tell you a little bit about carbon dioxide storage. I will give you only basic information because I am interested in your initial reactions. Carbon dioxide is a naturally occurring gas that forms part of our atmosphere. It is also released by burning fossil fuels like coal, oil and natural gas. Geological carbon dioxide storage involves putting carbon dioxide deep underground in geological formations. (*Hand out page 2*) On this handout, please indicate whether you support or do not support the development of carbon dioxide storage in Canada? (*collect question sheets*). Now let's talk about this. What are your initial thoughts about carbon dioxide storage?

4. 15 Now I'd like to give you a bit more information about carbon dioxide storage. (*Hand out pages 3-6*) The next handout has this description written on it, so we can read it together. Carbon dioxide capture and storage involves separating carbon dioxide from gas streams that result from industrial processes like electricity production; compressing and treating the carbon dioxide as necessary; transporting the carbon dioxide; and injecting it into deep geological formations such as depleted oil and gas reservoirs and coal seams. The next page in your package, Figure 1, has a diagram to help you visualize this. In Canada, carbon dioxide storage would be developed primarily in Alberta, and in parts of BC and Saskatchewan. Figure 2 in your handout package has the suitable geological zones for carbon dioxide storage highlighted.

   I realize that there are a variety of opinions in this room regarding climate change. However, for the purposes of this focus group I need you all to assume that scientists have concluded that climate change is a real threat, and the government is committed to action, and so we will look at carbon dioxide storage in this context as one option for disposal. Most experts believe that in order to significantly reduce the risks of climate change we must reduce greenhouse gas emissions by at least 60% from current levels. By using carbon dioxide storage Canada could significantly reduce its carbon dioxide emissions while continuing to use fossil fuels. This could allow society to continue to use existing levels of fossil fuels for many decades to come. It may also allow us to achieve greater emissions reductions and faster emissions reductions than possible through energy efficiency and renewable energy developments alone, and may act as a bridging strategy to reduce emissions in the short term while longer-term solutions are further developed. Carbon storage could also enable the production of hydrogen from fossil fuels in the future with significantly reduced greenhouse gas emissions. Hydrogen produced from fossil fuels may be much cheaper than hydrogen produced from renewable energy sources or nuclear power.

   c. Now I would like you to flip the page to Question number 4. Given this additional information, please indicate whether you now support or do not support the development of carbon dioxide storage in Canada. (*Collect sheets*)
   d. Now let's discuss this. Given this additional information, what is your opinion of carbon dioxide storage?

e. The Canadian government is planning to use carbon dioxide storage to meet a small portion of Canada's greenhouse gas emission reduction targets under the Kyoto Protocol - an international agreement to reduce greenhouse gas emissions to which Canada is a signatory – what do you think about this?

5. 10 Now I am going to explain several different kinds of carbon dioxide storage that are possible in Canada. (*Hand out page 7)* Please refer to the Question 5 Background Information handout so that you can read along with me.

   There are four main types of carbon dioxide storage that are possible in Canada. The first is the one that I described earlier – compressed carbon dioxide is injected into geological formations for storage. Two other types of carbon dioxide storage use the carbon dioxide in economic processes to enhance recovery of oil and gas resources that would otherwise be left in the ground. The first is called Enhanced Oil and Gas Recovery, and it involves injecting carbon dioxide into depleting oil and gas wells, where it increases production of oil by making it less thick and sticky, and easier to extract. The second is called Enhanced Coalbed Methane Recovery, and it involves injecting carbon dioxide into deep un-mineable coal fields, where it causes more methane, which is natural gas, to flow toward wells, so that it can be extracted. In both of these second cases some of the carbon dioxide remains permanently stored underground, and the remainder is captured and re-used in the same process, and oil or natural gas production is increased. The fourth type of carbon dioxide storage is part of a process called Acid Gas Injection. Hydrogen sulphide and carbon dioxide can occur naturally underground with natural gas. When there is enough hydrogen sulphide in the natural gas it can be toxic to humans, so the combination of hydrogen sulphide and carbon dioxide, called acid gas, is removed from the natural gas during processing. One way of disposing of acid gas is to inject and store this mix of acid gas and carbon dioxide in deep geological formations underground. Carbon dioxide can make up a significant part of the acid gas stream that is stored underground, and so this can also be a significant method of carbon dioxide storage.

   a. What are your thoughts about these types of carbon storage? What is your preferred use? Least preferred use?

6. *5* Now let's talk about a different type of carbon dioxide storage. (*Hand out pages 8-9)* Please refer to the Question 6 handout so that you can read along with me. Figure 3 on your next handout may help you to visualize this.

   Carbon dioxide is released when fossil fuels such as coal and oil are burned to produce energy and electricity, and also when plants, or biomass, such as crop residues, are burned to produce energy and electricity. Plants remove carbon dioxide from the atmosphere when they grow, and then release this same carbon dioxide when they die and decompose, so that the *net* carbon dioxide released is zero. Instead of using carbon dioxide that has been separated from fossil fuels like coal or oil for carbon dioxide storage, another option is to separate and store the carbon dioxide from biomass. This process in effect results in negative overall carbon dioxide

emissions, since the plants are removing carbon dioxide from the atmosphere, and then we are storing this carbon dioxide underground. Is this more or less acceptable to you than storing carbon dioxide captured from burning fossil fuels?

7. 10 Now let's have a discussion about the benefits of carbon dioxide storage. What do you feel would be the main benefits? Which are most important in your view? *(Write on flipchart)*

8. 20 Let's move on to the potential downsides of carbon dioxide storage. Do you think there may be any negative effects of doing this?

    prompting questions…

    a. What are your main concerns with carbon dioxide storage? (*write on flipchart)*
    b. What are the main risks (safety and environmental impacts) in your view?
    c. Do you feel that this is a risky technology?
    d. Who do you feel will be affected?
    e. Are you concerned about leakage of the carbon dioxide *(potential risks of leakage include health, environmental, climate impacts)*
    f. *(Edmonton) (Hand out pages 10, 12)* Figure 4 lists the <u>potential</u> risks of carbon storage (*read out loud*). The probability of some of these happening may be very small, and they are being studied now to determine if they are actual risks, but they are possible risks. Now take a look at Question 8 on your handout. It shows a risk continuum with nuclear waste storage at one end, and acid gas injection at the other end. Nuclear waste is produced by power plants, and is toxic to humans for thousands of years. Governments are investigating opportunities to store nuclear waste in the Canadian Shield in Canada and in Yucca Mountain in the US. Some people are concerned about this. Acid gas occurs naturally with natural gas underground, and must be stripped off during processing and stored underground throughout Alberta. When it is present in high concentrations acid gas can be toxic to humans, but injecting it underground has generally not been a concern to the public as it seen as a better alternative to flaring it or producing sulphur from it. Again, on this continuum of the perceived risk of these technologies to you, with nuclear waste storage at one end, and acid gas injection at the other end, please mark on your question sheet where would you place carbon storage? (*Collect sheets*) Now let's discuss this.
    g. *(Toronto)* Figure 4 lists the potential risks of carbon storage (*read out loud*). The probability of some of these happening may be very small, and they are being studied now to determine if they are actual risks, but they are possible risks. Now take a look at Question 8 on your handout. It shows a risk continuum with nuclear waste storage at one end, and a non-hazardous landfill at the other end. Nuclear waste is produced by power plants, and is toxic to humans for thousands of years. Governments are investigating opportunities to store nuclear waste in the Canadian Shield in Canada and in Yucca Mountain in the US. Some people are concerned

about this. New landfills must be developed in Ontario in order to dispose of the large quantities of garbage produced by households and businesses. Again, on this continuum of the perceived risk of these technologies to you, with nuclear waste storage at one end, and a non-hazardous waste landfill at the other end, please mark on your question sheet where would you place carbon dioxide storage? (*Collect sheets*) Now let's discuss this.

h. What is the closest you would feel comfortable with a carbon storage site being located from your house?
    i. Prompting: 10 km (approximately an hour and a half walk)? 20? 50? 100? 200?

9. 10 What would reduce these risks *(safety, leakage risks etc.)* in your mind?
    i. Prompting questions:
        ii. Regulation – who, how?
        iii. Public involvement? How would you like to be involved?
        iv. Monitoring – by whom, for how long?
        v. Liability for sites (in case of release etc.) – who, how long?
        vi. Specific safety procedures?
        vii. Does it make a difference to you if a federal or provincial government corporation or a private corporation runs it? Promotes it?

10. 5 (*If sustainability/moral concerns are raised)* What would reduce your general opposition to carbon storage?

11. 5 (*Hand out pages 13-14).* Please refer to Question #11 on your handout. There are a variety of different energy technologies are available to reduce greenhouse gas emissions from energy production. Some of these technologies are listed on the question sheet. Please rank these technologies from 1 to 10, where 1 is the technology that you would *most* want to see used to reduce greenhouse gas emissions, and 10 is the technology that you would *least* want to see used to reduce greenhouse gas emissions in Canada (*collect sheets, use this time to prepare final points for summary).*

12. 5 Now please refer to Question 12 on your handout? After hearing all of this information, both about the benefits and potential risks of carbon dioxide storage, please indicate on the question sheet whether or not you support the development of carbon dioxide storage in Canada? Also, please indicate what you consider to be the greatest benefit of carbon dioxide storage, and your greatest concern with carbon storage? (*Collect sheets, use this time to prepare final points for summary*)

13. 10 *(Spend 2-3 minutes summarizing the main points, key questions, and themes that came out of the focus group).* Is this an adequate summary of the main themes of our discussion tonight? *(Note any main risks and benefits that were not really brought up*

over the course of the evening). I haven't heard these benefits and concerns a lot tonight – am I correct in interpreting that that means they are not important??

14. 10 Just to remind you, the purpose of this focus group was to determine the public's attitudes towards the development of carbon dioxide storage in Canada, in order to make recommendations to the government about if and how to develop carbon dioxide storage in Canada. Have we missed anything tonight that should have been a part of this discussion? (*prompting questions…)*

    j. What additional information do you want to know about carbon dioxide storage?
    k. Do you have any other questions that you would want to have answered before you came to a stronger view?
    l. What is the most important information for the government to share with Canadians about carbon dioxide storage?

Thank you for participating in this focus group today. I appreciate your time and input. If any of you would like further information on this study, my contact information is on the information sheet that was handed out when you arrived. If anyone has any concerns about how this focus group was conducted, you can contact the Department of Research Ethics at Simon Fraser University – there is an optional comment form on the back table that you can use.

Appendix C: Handouts to Focus Group Participants

Handout 1

Initial Focus Group Questionnaire

2. Have you ever heard of carbon dioxide storage (also sometimes called carbon sequestration)? *Please circle yes or no.*

Yes No

a. If you answered "yes" to question 1, please indicate your support for the development of this technology in Canada. *Please circle your choice.*

Strongly opposed Somewhat opposed Neutral Somewhat support Strongly support

3. What do you think of when you hear the term "carbon dioxide storage"?

4. What comes to mind when you hear the term "carbon dioxide"?

5. Do you feel that carbon dioxide is harmful or harmless to your health? *Please circle a number on the scale below, from 1 (very harmful) to 5 (totally harmless).*

Very Harmful Totally Harmless

1 2 3 4 5

please turn over…

6. Please indicate how much you agree or disagree with the following two statements: *Please circle a number on the scale below, from 1 (totally disagree) to 5 (totally agree).*

    a. Climate change is an important environmental problem.

Totally Disagree				Totally Agree
1	2	3	4	5

    b. Emissions of greenhouse gases (such as carbon dioxide) need to be reduced in order to avoid serious climate change.

Totally Disagree				Totally Agree
1	2	3	4	5

7. How much do you think that greenhouse gas emissions must be reduced from current levels by in order to avoid serious climate change? *Please circle your choice below.*

0%	10%	20%	30%	40%	50%	60%	70%	80%	90%	100%

Handout 2

Question # 3

Carbon dioxide is a naturally occurring gas that forms part of our atmosphere. Burning fossil fuels like coal, oil and natural gas also releases carbon dioxide. Geological carbon dioxide storage involves putting carbon dioxide deep underground in geological formations.

Please indicate your level of support for the development of carbon dioxide storage in Canada: (*Circle your response, from 1 (Strongly opposed) to 5 (Strongly support), or Don't Know).*

Strongly Opposed		Neutral		Strongly Support		
1	2	3	4	5	*or*	Don't Know

Handout 3

Question # 4 Background Information

Carbon dioxide capture and storage involves separating carbon dioxide from gas streams that result from industrial processes like electricity production; compressing and treating the carbon dioxide as necessary; transporting the carbon dioxide; and injecting it into deep geological formations such as depleted oil and gas reservoirs and coal seams (*please refer to Figure 1 on the next page*). In Canada, carbon dioxide storage would be developed primarily in Alberta, and in parts of BC and Saskatchewan. (*please refer to Figure 2).*

I realize that there are a variety of opinions in this room regarding climate change. However, for the purposes of this focus group I need you all to assume that scientists have concluded that climate change is a real threat, and the government is committed to action, and so we will look at carbon dioxide storage in this context as one option for disposal.

Most experts believe that in order to significantly reduce the risks of climate change we must reduce greenhouse gas emissions by at least 60% from current levels. By using carbon dioxide storage Canada could significantly reduce its carbon dioxide emissions while continuing to use fossil fuels. This could allow society to continue to use existing levels of fossil fuels for many decades to come. It may also allow us to achieve greater emissions reductions and faster emissions reductions than possible through energy efficiency and renewable energy developments alone, and may act as a bridging strategy to reduce emissions in the short term while longer-term solutions are further developed. Carbon storage could also enable the production of hydrogen from fossil fuels in the future with significantly reduced greenhouse gas emissions. Hydrogen produced from fossil fuels may be much cheaper than hydrogen produced from renewable energy sources or nuclear power.

Handouts 4, 5

Figure 1 – Question 4 <simple diagram showing different types of geological disposal of CO_2.>

Figure 2 – Question 4 <map of Canada showing locations of Canada's sedimentary basins most suitable for geological disposal of CO_2.>

(The figures are very large. Both are available in Microsoft PowerPoint format upon request)

Handout 6

Question # 4

Given the information you have just received about carbon dioxide storage, please indicate your level of support for the development of carbon dioxide storage in Canada: (*Circle your response, from 1 (Strongly opposed) to 5 (Strongly support), or Don't Know).*

Strongly Opposed		Neutral		Strongly Support		
1	2	3	4	5	*or*	Don't Know

Handout 7

Question #5 - Background Information

There are four main types of carbon dioxide storage that are possible in Canada. The first is the one that I described earlier – compressed carbon dioxide is injected into deep geological formations for storage.

Two other types of carbon dioxide storage use the carbon dioxide in economic processes to enhance recovery of oil and gas resources that would otherwise be left in the ground. The first is called Enhanced Oil and Gas Recovery, and it involves injecting carbon dioxide into depleting oil and gas wells, where it increases production of oil by making it less thick and sticky, and easier to extract. The second is called Enhanced Coalbed Methane Recovery, and it involves injecting carbon dioxide into deep un-mineable coalfields, where it causes more methane, which is natural gas, to flow toward wells so it can be extracted. In both of these second cases some of the carbon dioxide remains stored underground, and the remainder is captured and re-used in the same process, and oil or natural gas production is increased.

The fourth type of carbon dioxide storage is part of a process called Acid Gas Injection. Hydrogen sulphide and carbon dioxide can occur naturally underground with natural gas. When there is enough hydrogen sulphide in the natural gas it can be toxic to humans, so the combination of hydrogen sulphide and carbon dioxide, called acid gas, is removed from the natural gas during processing. One way of disposing of acid gas is to inject and store this mix of acid gas and carbon dioxide in deep geological formations underground. Carbon dioxide can make up a significant part of the acid gas stream that is stored underground, and so this can also be a significant method of carbon dioxide storage.

Handouts 8, 9

Question # 6 – Background Information

(*Please also refer to Diagram 3 on the next page*)

Carbon dioxide is released when fossil fuels such as coal and oil are burned to produce energy and electricity, and also when plants, or biomass, such as crop residues, are burned to produce energy and electricity. Plants remove carbon dioxide from the atmosphere when they grow, and then release this same carbon dioxide when they die and decompose, so that the *net* carbon dioxide released is zero.

Instead of using carbon dioxide that has been separated from fossil fuels like coal or oil for carbon dioxide storage, another option is to separate and store the carbon dioxide from biomass. This process in effect results in negative overall carbon dioxide emissions, since the plants are removing carbon dioxide from the atmosphere, and then we are storing this carbon dioxide underground.

Is this more or less acceptable to you than storing carbon dioxide captured from burning fossil fuels?

Figure 3 – Question 6 <simple diagram showing the carbon cycle with geological disposal of CO_2 from biomass.>

(Available in Microsoft PowerPoint format upon request)

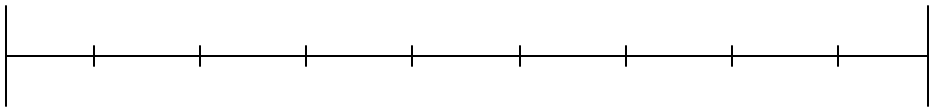
Handout 10

Question 8 – Edmonton (Toronto used 'Non-hazardous waste landfill' in place of Acid Gas Injection)

Question # 8

Risks of Various Technologies

Acid Gas Injection Nuclear Waste Storage



Please mark an X where you would place carbon dioxide storage along this risk continuum.

Handout 11

Question # 11

A variety of energy technologies are available to reduce greenhouse gas emissions from energy production. Some of these technologies are listed below. Please rank these technologies from 1 to 10, where 1 is the technology that you would *most* want to see used to reduce greenhouse gas emissions, and 10 is the technology that you would *least* want to see used to reduce greenhouse gas emissions in Canada.

_____ Wind Power

_____ Large Hydroelectric Dams

_____ Nuclear Power

_____ Energy Efficiency and Conservation (e.g. Using more efficient appliances)

_____ Geothermal Energy (Capturing heat from below the earth's surface)

_____ Carbon Dioxide Storage

_____ Solar Power

_____ Natural Gas

_____ Small 'Run-of-the-river' Hydroelectric Dams

_____ Biomass (Burning fast-growing plants or crop residues for energy)

Handout 12

Question # 12

a) After hearing all of this information, both about the benefits and potential risks of carbon dioxide storage, please indicate whether or not you support the development of carbon dioxide storage in Canada? : (*Circle your response, from 1 (Strongly opposed) to 5 (Strongly support), or Don't Know).*

Strongly Opposed		Neutral		Strongly Support		
1	2	3	4	5	*or*	Don't Know

b) If you answered "Don't Know" above, what additional information would you need to have in order to develop an opinion about carbon dioxide storage?

c) What do you consider to be the greatest benefit of developing carbon dioxide storage in Canada?

d) What is your biggest concern with developing carbon dioxide storage in Canada?

Appendix D: Survey Instrument

Administered online at http://www.carbonsurvey.rem.sfu.ca/
User ID: ws
Password: Remmer

Welcome to our survey!

Thank you for participating in this survey. It is being conducted as part of a Masters Thesis at the Energy and Materials Research Group in the School of Resource and Environmental Management, at Simon Fraser University (Burnaby, British Columbia). Click here for our contact information.

All responses will be treated confidentially and meet the requirements of the Simon Fraser University Ethics and Privacy Policy.

We will use the results of this survey to understand the attitudes of Canadians toward a new environmental technology, and make recommendations for its development and regulation.

Your opinions and ideas are very important to us, so please answer every question.

Respondents so far have taken about 25 minutes to complete the survey.

Continuing with the survey indicates that you understand and are in agreement with our confidentiality provisions.

Please do not use the Back and Forward buttons on your browser when completing the survey.

Thank you again for your participation.

1. Below is a list of various issues. We would like to know how important you believe each issue to be. Please rate each issue from 'not important at all' to 'extremely important' *(7 point scale, order randomized)*

    a. Improving education
    b. Improving health care
    c. Increasing international aid
    d. Reducing crime
    e. Reducing poverty
    f. Improving the economy
    g. Reducing the national debt
    h. Reducing taxes
    i. Promoting recycling

j. Reducing air pollution
k. Controlling acid rain
l. Reducing water pollution
m. Reducing climate change
n. Cleaning up hazardous waste
o. Saving endangered species

2. (a) Have you ever heard of geological disposal of carbon dioxide? (Yes/No/Unsure)

2. (b) Which of the following environmental concerns do you think that geological disposal of carbon dioxide would reduce? (check all that apply):
    a. Toxic Waste
    b. Ozone Depletion
    c. Climate Change
    d. Acid Rain
    e. Smog
    f. Water Pollution
    g. Unsure

2. (c) From what you know about climate change (global warming), which of the following statements comes closest to your opinion?
    h. Climate change has been established as a serious problem and immediate action is necessary.
    i. There is enough evidence that climate change is taking place and some action should be taken.
    j. We don't know enough about climate change and more research is necessary before we take any actions.
    k. Concern about climate change is unwarranted.
    l. No opinion

3. Do you agree or disagree with the following statement? Government regulations should be implemented to require individuals and businesses to reduce their emissions of greenhouse gases (the gases that may lead to climate change)? (*7-point scale - strongly disagree to strongly agree)*

Please read the following information about climate change and a technology called geological disposal of carbon dioxide, which Canada might use to reduce the threat of climate change.

Carbon dioxide (often shortened to its chemical name CO2) *(subscript not used, to avoid potential internet browser problems)* is a clear odourless gas that is essential to life on earth – it is part of the air we breathe, and trees and plants need CO2 to grow. CO2 also traps heat around the earth (called the greenhouse effect), making the earth warm enough for humans to live. CO2 and other gases that trap heat around the earth are called greenhouse gases.

Burning fossil fuels such as coal, oil, and natural gas releases extra CO2 into the atmosphere, which is believed to enhance the greenhouse effect and lead to climate change. Most scientists believe that the earth is already warming because of the extra greenhouse gases emitted by human activities. Climate change could have a number of serious environmental, economic, and social consequences for Canada, including:

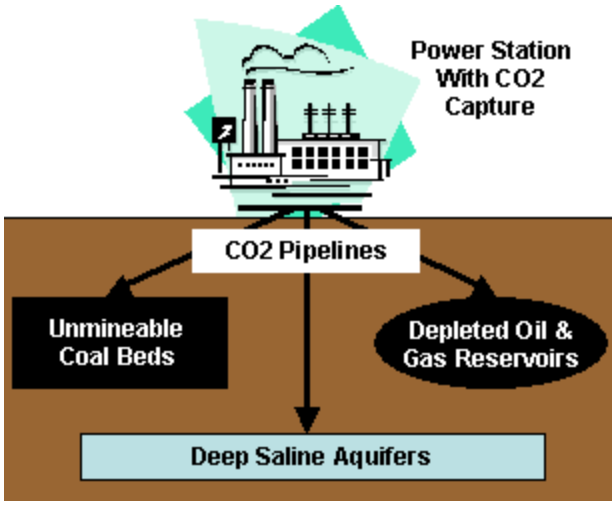
- Warmer temperatures, which may bring more severe summer water shortages and more frequent forest fires and pest infestations
- Higher sea levels
- Significant melting of Arctic ice
- Reduced habitat for plants and animals
- Impacts on crops
- Potentially more severe and more frequent storms and extreme weather events

Because of the significant risks posed by climate change, a number of countries, including Canada, have pledged to reduce their greenhouse gas emissions. Many experts believe that in the long run emissions need to be reduced to nearly zero in order to stabilize the climate.

One way that Canada can reduce its greenhouse gas emissions is by capturing CO2 from power plants and other large industrial plants that use fossil fuels, and disposing of the CO2 deep underground. This is called geological disposal of CO2. By doing this, the CO2 is not released into the atmosphere, and does not contribute to climate change. Geological disposal of CO2 will allow Canada to reduce greenhouse gas emissions and the threat of climate change while continuing to use fossil fuels in the near future, allowing time for our energy system to move toward alternatives as fossil fuels become scarce. This is important, since Canada currently gets over 70% of its energy from fossil fuels, while less than 1% comes from non-hydro renewable energy sources such as wind and solar energy.

Geological disposal of CO2 works as follows: CO2 is isolated in an energy production or industrial plant, compressed into a semi-liquid state, transported to the disposal site, and then injected through a pipeline into a safe geological reservoir. The most likely sites for geological disposal of CO2 in Canada are in Alberta and Saskatchewan. One option is to store CO2 in depleted oil and gas reservoirs. These reservoirs have safely stored oil and gas for thousands of years. As an added benefit, CO2 can be used to increase reservoir pressure, allowing more oil or gas to be extracted, and in some circumstances reducing the amount of water or chemicals required in the extraction process. Another option is to store CO2 in coal beds that are too deep to be mined. The CO2 attaches to the coal so that it is stored there permanently, and also pushes out methane (natural gas) that was stored in the coal, so that the methane can be extracted and used. A third option is to store CO2 in deep saline aquifers, which are very deep layers of porous rock whose holes are filled with very salty water (much saltier than the ocean). Some of the CO2 would dissolve in the water and some would slowly react with minerals and turn to a solid, storing the CO2 permanently. All of these geological formations are many hundreds of meters deeper

underground than all but the deepest drinking water wells. Alberta's and Saskatchewan's geological formations have enough capacity to store hundreds of years of CO2 emissions. The diagram below shows how these three types of disposal would work.



However, geological disposal of CO2 also has potential risks. The biggest risk is that the CO2 may leak out of one of the disposal sites. In high concentrations, CO2 can suffocate humans and animals and kill vegetation. A slow leak from a disposal site would likely dissipate quickly, and although it might harm roots and sub-surface creatures in the area of the leak, it would be unlikely to cause harm to humans or animals. A sudden large leak in a confined or low-lying area however could be deadly to humans, animals and plants. Leaks would also release some of the CO2 back into the atmosphere, where it would contribute to climate change. Disposal sites would be chosen carefully in order to minimize the probability of leakage, and would be located away from population centres, and test projects have not shown any measurable leakage. In addition, monitoring technology is available to detect leaks, so that any problems could be fixed. Other potential risks are that geological disposal of CO2 may cause pressure changes underground that trigger weak earth tremors or push salt water or CO2 into fresh water; or that CO2 may release contaminants from rocks underground, which could then possibly move upwards. However, scientists consider these risks to be very low, and they can be minimized by careful site selection.

Geological disposal of CO2 is possible with existing technology. CO2 has been safely injected into depleted oil and gas reservoirs to increase production for decades in Canada and the United States, and both test and commercial-scale projects to dispose of CO2 in all three types of geological reservoirs are underway in countries around the world, including in Canada. The main barrier to the expansion of geological disposal of CO2 in Canada is cost. It is more expensive to capture and dispose of CO2 than to release it into the atmosphere, so this technology will not expand significantly until regulations or financial incentives make it mandatory or profitable to reduce greenhouse gas emissions.

4. Below are some reasons why people support or oppose geological disposal of CO_2. Please indicate how much you agree or disagree with each of these statements. (*7 point scale, strongly disagree to strongly agree, order randomized*)

    a. One reason why this technology is good is that it would allow Canadians to continue to produce and use fossil fuels, without releasing greenhouse gas emissions.
    b. I am concerned that this is the wrong way to address the climate change problem, and that we should be reducing energy use or developing renewable energy instead.
    c. One reason why this technology is good is that it would allow greenhouse gas emissions to be reduced without requiring Canadians to make lifestyle changes.
    d. I am concerned about the potential safety risks of a large CO_2 leak.
    e. One reason why this technology is good is that it may allow greenhouse gas emissions to be reduced more quickly and at a lower cost than other alternatives.
    f. I am concerned about potential contamination of groundwater.
    g. One reason why this technology is good is that it can be done in conjunction with enhanced oil and gas production, increasing the amount of oil and gas produced and reducing water use in the production process.
    h. I am concerned about potential harm to plants and animals near the disposal site or to underground organisms.
    i. One reason why this technology is good is that it can be a bridging technology to achieve short-term reductions in greenhouse gas emissions while we develop other long-term alternatives.
    j. I am concerned that there may be unknown future impacts.

5. The following technologies have been proposed to address climate change. If you were responsible for designing a plan to address climate change, which of the following would you use? (*Presented in a table. For each alternative the respondent selects between definitely use, probably use, probably not use, definitely not use, and not sure. Order randomized.)*

    a. Bioenergy/Biomass: Producing energy from trees or agricultural wastes
    b. Geological Disposal of CO_2: Capturing CO_2 from power plant exhaust and disposing of it in underground reservoirs
    c. Iron fertilization of oceans: Adding iron to the ocean to increase its uptake of CO_2 from the atmosphere
    d. Carbon sinks: Using trees, vegetation, and soil to capture carbon dioxide from the atmosphere
    e. Energy efficient appliances: Producing appliances that use less energy to accomplish the same tasks
    f. Energy efficient cars: Producing cars that use less energy to drive the same distance
    g. Nuclear energy: Producing energy from a nuclear reaction

h. Solar energy: Using energy from the sun for heating or electricity production
i. Wind energy: Producing energy from the wind, traditionally by building a windmill
j. Hydroelectricity: Producing energy from falling water, traditionally by building a hydroelectric dam

6. How much of a risk do you believe that each of the following technologies poses to the environment and human health? (*7 point scale, very large risk to no risk at all, order randomized)*
    a. Nuclear power
    b. Oil and gas industry operations (production and refining)
    c. Coal-burning power plants
    d. Wind turbines
    e. Geological disposal of CO_2

7. Overall, after considering all of the potential benefits and potential risks of geological disposal of CO_2, do you think that this technology would have a positive or negative effect on the environment? (*7 point scale – highly negative to highly positive*)

8. Do you support or oppose the use of geological disposal of CO_2 in Canada? (*7 point scale – strongly oppose to strongly support, or don't know*)

9. How sure or unsure are you about your answer to Question 8? *(7 point scale – very unsure to very sure*)

10. *(If respondents answered question 8 with a rating of 3 or lower, indicating opposition to GDC).* Please indicate whether you agree or disagree with the following statements *(7-point scale – totally disagree to totally agree)*

    a. I am concerned about the risks of geological disposal of CO_2
    b. I am *fundamentally opposed* to geological disposal of CO_2

11. *(If respondents answered question 8 with a rating of 3 or lower, indicating opposition to GDC).* Which (if any) of the following would reduce your opposition to geological disposal of CO_2? (check all that apply) *(order randomized)*

    a. An inclusive public consultation process
    b. Assurance that investments in geological disposal of CO_2 would not replace investments in energy efficiency and renewable energy
    c. More demonstration projects
    d. More information about geological disposal of CO_2
    e. Decreases in the cost of the technology

f. If it is found that energy efficiency and renewable energy alone can not achieve Canada's greenhouse gas emission reduction targets at a price that Canadians are willing to pay.
g. Development of a strong regulatory and monitoring framework
h. Involvement of independent experts and environmental organizations in regulating and monitoring the industry.

12. If almost all other countries in the world had rejected geological disposal of CO_2 as an unsafe option, would you support or oppose geological disposal of CO_2 in Canada? *(7 point scale – strongly oppose to strongly support, or don't know)*

13. If almost all other countries in the world were using geological disposal of CO_2 and had declared it safe, would you support or oppose geological disposal of CO_2 in Canada? *(7 point scale – strongly oppose to strongly support, or don't know)*

14. Please rank the importance of the following attributes of geological disposal of CO_2 projects to you, where 1 is the most important to you, and 4 is the least important to you *(randomized)*:
    a. Entity that manages the long-term disposal risks and has liability for geological disposal of CO_2 in Canada
    b. Amount of Canada's greenhouse gas reduction targets achieved using geological disposal of CO_2
    c. Increase in monthly electricity bills

Before proceeding, please read the following instructions:

You will now be asked to make a series of 9 comparisons between various ways that geological disposal of CO2 can be developed and regulated. Each comparison involves choosing between three alternative and independent configurations, based on the relative importance of each characteristic to you. Please select the configuration that you would prefer, if your choices were limited to these three.

After you select your preferred configuration from the three alternatives provided, you may feel that you do not like any of the alternatives presented. Therefore, after you have chosen your preferred configuration, you will be asked whether or not that configuration would actually be acceptable to you.

The following terms are used to describe each configuration of geological disposal of CO2:

Share of Canadian GHG Reductions: This is the amount of Canadian greenhouse gas (GHG) reduction targets that would be achieved using geological disposal of CO2. The remaining GHG emissions would be reduced using a combination of energy efficiency, renewable energy, and nuclear power. The total amount of GHG reduction in Canada does not change – only the share reduced by geological disposal of CO2.

Increase in your monthly electricity bill: This is the total dollar amount that your household monthly electricity bill would increase to cover the costs of achieving Canada's greenhouse gas (GHG) emission reduction targets. The average Canadian household pays about $80 per month for electricity.

Managed by: This is the entity that would be responsible for managing the long-term disposal risks, and that would have liability for geological disposal of CO2 in Canada.

The 9 comparisons will look very similar, but each one has important differences. Please consider each comparison independently of the others, and read each one carefully.

Choice Sets

	Alternative 1			Alternative 2			Alternative 3		
Choice Set	Entity	Reduction	Elec Bill	Entity	Reduction	Elec Bill	Entity	Reduction	Elec Bill
1	Federal	5%	$5	Provincial	20%	$25	Industry	50%	$50
2	Federal	20%	$25	Provincial	50%	$50	Industry	5%	$5
3	Federal	50%	$50	Provincial	5%	$5	Industry	20%	$25
4	Provincial	5%	$50	Industry	20%	$5	Federal	50%	$25
5	Provincial	20%	$5	Industry	50%	$25	Federal	5%	$50
6	Provincial	50%	$25	Industry	5%	$50	Federal	20%	$5
7	Industry	5%	$25	Federal	20%	$50	Provincial	50%	$5
8	Industry	20%	$50	Federal	50%	$5	Provincial	5%	$25
9	Industry	50%	$5	Federal	5%	$25	Provincial	20%	$50

15. Please rank the importance of the following characteristics of geological disposal of CO2 to you (please rate each characteristic from 'most important' to 'least important')
    a. Entity that manages the long-term disposal risks and has liability for geological disposal of CO2 in Canada
    b. Amount of Canada's greenhouse gas reduction targets met with geological disposal of CO2
    c. Increase in your monthly electricity bill

<Half of the sample received the positive newspaper article and half of the sample received the negative newspaper article>

Please read the following newspaper article:

The Canadian News

Geological Disposal of Carbon Dioxide Holds Hope for Climate Change
By Staff Reporters

As scientific evidence mounts that climate change will have severe impacts on our environment and economy, the solution may literally be beneath our feet. By capturing CO2 from power plants and storing it deep underground, geological disposal of CO2 allows us to reduce greenhouse gas (GHG) emissions with minimal impact on our economy and energy system. As an added bonus, we already know that the technology

works – oil and gas companies have used it safely for thirty years to increase oil and gas production and extend the life of their wells. And there's no fear of running out of disposal space: there are ample sites available to hold all of the carbon in all of the fossil fuels on earth. This means that we could continue to use the wealth of fossil fuels around the globe while driving global emissions to the safe levels that climate scientists are calling for.

So is there a downside? Not really. There have been suggestions that the carbon dioxide could leak out, harming humans and animals, and contributing to further climate change. But this is easily avoided. An Environment Canada representative confirmed that the technology would be regulated so that disposal sites would be located outside of earthquake-prone areas, and away from communities. Extensive safety precautions can be developed, and monitoring equipment ensures that in the unlikely event of a leak, it would be detected and stopped. So far, experience at Canadian and international sites has shown that the leakage rate is virtually zero.

Geological disposal of CO2 doesn't require Canadians to make severe lifestyle changes, and it allows us to use our fossil fuel resources while making the long-term transition to renewable energy sources. This means that limited government money can be put into other areas that are priorities for Canadians, such as health care, education, and tax cuts. Geological disposal of CO2 would also protect the Canadian economy, which is heavily dependent on fossil fuels. "Climate change is the world's most serious ecological threat," says a representative of a major environmental organization. "We need geological disposal of CO2 in order to seriously tackle climate change, because even with enormous growth rates, renewable energy and energy efficiency will continue to be dwarfed by fossil fuel use throughout this century". Geological disposal of CO2 offers a ray of hope, since it allows us to reduce GHG emissions in the short and medium term at a relatively low cost, while giving us time and money to develop alternative technologies for the future.

OR

The Canadian News

Geological Disposal of Carbon Dioxide – Another 'Quick Fix' for Climate Change
By Staff Reporters

As scientific evidence grows that climate change will have severe impacts on our environment and economy, so too do the number of quick fixes that have been proposed, some of which sound as though they come straight from science fiction. The latest proposal is geological disposal of carbon dioxide (CO2). Proponents argue that CO2 should be captured from power plants and then stored deep underground. But those searching for technological fixes to the climate change problem have missed the point – our fossil-fuel based lifestyle is unsustainable and is destroying our environment, and the pollution and health impacts of fossil fuel use are having an increasingly negative effect on our economy. "Geological disposal of CO2 does not reduce our greenhouse gas

(GHG) emissions at the source", says a representative of a major environmental organization. "Instead, it tries to hide the pollution, like children stuffing their dirty clothes under the bed. Even worse, every dollar that goes into developing geological disposal of CO2 means there is one dollar less to spend on renewable energy and energy efficiency – technologies that actually address the root cause of climate change".

Geological disposal of CO2 is also not as low-risk as its proponents claim. We can't expect to inject huge amounts of CO2 underground without having some of that CO2 leak back out. When that inevitably happens, our communities and Canada's beautiful natural areas will be threatened. High concentrations of CO2 can kill humans, animals, and vegetation, and natural leaks of CO2 in places like Cameroon and Indonesia have killed thousands of people. In some cases, geological disposal of CO2 could also contaminate our groundwater, mobilize toxic contaminants that were previously far underground, and even cause earthquakes. These are just the risks that we can predict – no one can know what other unintended impacts will appear in the future.

Climate change is a serious threat, and we can't afford to be wasting our money on quick fixes. There is no silver bullet – in order to reduce GHG emissions we need to reduce energy consumption and move beyond dirty fossil fuels and toward clean forms of renewable energy.

16. Overall, given everything you have read, do you support or oppose the use of geological disposal of CO_2 in Canada? *(7 point scale – strongly oppose to strongly support, or 'don't know')*

Thank you very much for participating in this study!